



Northeastern Connecticut Council of Governments

Ashford - Brooklyn - Canterbury - Chaplin - Eastford - Hampton - Killingly - Plainfield - Pomfret - Putnam - Scotland - Sterling - Thompson - Union - Voluntown - Woodstock

Results through Regionalism

October 2022 Meeting

October 28, 2022



Northeastern Connecticut Council of Governments
Ashford - Brooklyn - Canterbury - Chaplin - Eastford - Hampton - Killingly - Plainfield -
Pomfret - Putnam - Scotland - Sterling - Thompson - Union - Voluntown - Woodstock
Results through Regionalism

October 2022 Regular Meeting (Hybrid)

October 28, 2022 - 9:30 am

Canterbury Town Hall - 1 Municipal Drive, Canterbury CT 06331

ZOOM Meeting Link: <https://us02web.zoom.us/j/84988825217?pwd=RFVmdXpCQ1p6T0NIQIUyKOU4cW9SQTO9>

Meeting ID: 849 8882 5217

Passcode: 083 047

Find your local number: <https://us02web.zoom.us/u/kdYwHSNNH>

Agenda

1. Open Meeting - Tracey Hanson, Chair

- | | | |
|----------------------|-----------------------------|--|
| a. Welcoming Remarks | b. Previous Meeting Minutes | c. Public Participation (2 minute limit per speaker) |
|----------------------|-----------------------------|--|

2. Director's Report - John Filchak, Executive Director

- | | | |
|--------------------------------|--|---------------------------------|
| a. Transit Activities | e. Regional Election Monitor | h. Regional Planning Activities |
| b. Animal Services Program | f. GIS Projects | i. EDA Grant |
| c. Paramedic Intercept Program | g. Transportation Projects and Planning - LRTP | j. ACIR Update |
| d. Crumbling Foundations | | k. ILJA Grants |

3. Presentations, Discussion and Action Items

- a. **Resolution 10-1-21**, Requesting the Re-Design of the Proposed Department of Transportation Maintenance Facility (State Project 22-106) in Canterbury to One Consistent with the Community Character of the Town
- b. Presentation - SaveDKH (<https://www.savedkh.org/>)
- c. Regional Referrals
- d. STIP Amendments/Actions
- Project #0170-5032, Statewide- TA Program - Federally Eligible Engineering Activities, AC Entry, 2023- New Project, Fd \$0, ST \$0, Total \$0
 - Project #0170-5032, Statewide- TA Program - Federally Eligible Engineering Activities, AC Conversion, 2023- New Project, Fd \$106, ST \$27, Total \$133
 - Project #0170-5032, Statewide- TA Program -Federally Eligible Engineering Activities ,AC Conversion, 2024, New Project, Fd \$106, ST \$ 27, Total \$133
 - Project #0170-5032, Statewide- TA Program - Federally Eligible Engineering Activities, AC Conversion, FYI, New Project, Fd \$319, ST \$80, Total \$399
 - Project #0170-5032, Statewide- TA Program - Federally Eligible Engineering Activities, AC Entry, 2023- New Project, Fd \$0, ST \$0, Total \$0
 - Project #0170-5032, Statewide- TA Program - Federally Eligible Engineering Activities, AC Conversion, 2023- New Project, Fd \$301, ST \$75, Total \$376
 - Project #0170-5032, Statewide- TA Program -Federally Eligible Engineering Activities ,AC Conversion, 2024, New Project, Fd \$301, ST \$ 75, Total \$376
 - Project #0170-5032, Statewide- TA Program -Federally Eligible Engineering Activities ,AC Conversion, FYI, New Project, Fd \$902, ST \$ 226, Total \$1,128
 - Project #0170-5032, Statewide- TA Program -Federally Eligible Engineering Activities ,AC Entry, 2023, New Project, Fd \$0, ST \$ 0, Total \$0
 - Project #0170-5032, Statewide- TA Program -Federally Eligible Engineering Activities ,AC Conversion, 2023, New Project, Fd \$112, ST \$ 28, Total \$140
 - Project #0170-5032, Statewide- TA Program -Federally Eligible Engineering Activities ,AC Conversion, 2024, New Project, Fd \$112, ST \$ 28, Total \$140
 - Project #0170-5032, Statewide- TA Program -Federally Eligible Engineering Activities ,AC Conversion, FYI, New Project, Fd \$336, ST \$ 84, Total \$420
 - Project #0170-5032, Statewide- TA Program -Federally Eligible Engineering Activities ,AC Entry, 2023, New Project, Fd \$0, ST \$ 0, Total \$0
 - Project #0170-5032, Statewide- TA Program -Federally Eligible Engineering Activities ,AC Conversion, 2023, New Project, Fd \$68, ST \$ 17, Total \$85

125 Putnam Pike, Dayville, CT

860-774-1253 - neccog.org

- Project #0170-5032, Statewide- TA Program -Federally Eligible Engineering Activities ,AC Conversion, 2024, New Project, Fd \$68, ST \$ 17, Total \$85
- Project #0170-5032, Statewide- TA Program -Federally Eligible Engineering Activities ,AC Conversion, FYI, New Project, Fd \$204, ST \$ 51, Total \$256
- Project #0170-5032, Statewide- TA Program -Federally Eligible Engineering Activities ,AC Entry, 2023, New Project, Fd \$0, ST \$ 0, Total \$0
- Project #0170-5032, Statewide- TA Program -Federally Eligible Engineering Activities ,AC Conversion, 2023, New Project, Fd \$23, ST \$ 6, Total \$28
- Project #0170-5032, Statewide- TA Program -Federally Eligible Engineering Activities ,AC Conversion, 2024, New Project, Fd \$23, ST \$ 6, Total \$28
- Project #0170-5032, Statewide- TA Program -Federally Eligible Engineering Activities ,AC Conversion, FYI, New Project, Fd \$68, ST \$ 17, Total \$85
- Project #0170-5032, Statewide- TA Program -Federally Eligible Engineering Activities ,AC Entry, 2023, New Project, Fd \$0, ST \$ 0, Total \$0
- Project #0170-5032, Statewide- TA Program -Federally Eligible Engineering Activities ,AC Conversion, 2023, New Project, Fd \$11, ST \$ 3, Total \$14
- Project #0170-5032, Statewide- TA Program -Federally Eligible Engineering Activities ,AC Conversion, 2024, New Project, Fd \$11, ST \$ 3, Total \$14
- Project #0170-5032, Statewide- TA Program -Federally Eligible Engineering Activities ,AC Conversion, FYI, New Project, Fd \$33, ST \$ 8, Total \$41
- Project #0170-5032, Statewide- TA Program -Federally Eligible Engineering Activities ,AC Entry, 2023, New Project, Fd \$0, ST \$ 0, Total \$0
- Project #0170-5032, Statewide- TA Program -Federally Eligible Engineering Activities ,AC Conversion, 2023, New Project, Fd \$3, ST \$ 1, Total \$4
- Project #0170-5032, Statewide- TA Program -Federally Eligible Engineering Activities ,AC Conversion, 2024, New Project, Fd \$3, ST \$ 1, Total \$4
- Project #0170-5032, Statewide- TA Program -Federally Eligible Engineering Activities ,AC Conversion, FYI, New Project, Fd \$10, ST \$, Total \$12

e. Transportation Rural Improvement Program (TRIP)

f. New Regional Initiatives Discussion for Potential RPIP Applications

- Regional or Shared Town Administration Feasibility/Implementation
- Regional or Shared Assessor Services Feasibility/Implementation
- Regional or Shared Finance Services Feasibility/Implementation
- Town Consolidation and/or Enhanced Regionalization
- Regional Fire and Ambulance Assessment and Suggestions for Collaboration
- Environmental Depot Feasibility and Site Plan Development

4. CEO Roundtable

Adjourn

NECCOG/NECTD meetings are conducted in accessible locations and materials can be provided in accessible formats free of charge upon request (including but not limited to interpreters in American Sign Language and languages other than English, open or closed captioning for videos, alternative material formats such as audio, Braille, and large print), as available. Interpreter and other translation requests must be made at least fourteen (14) business days before the meeting. Materials in alternative formats must be requested at least three (3) business days prior to the meeting.

NECCOG/NECTD fully complies with all Federal and Connecticut nondiscrimination protections, including, but not limited to Title VI of the Civil Rights Act of 1964 in all of its programs and activities. NECCOG/NECTD does not discriminate on the basis of race, color, national origin, English proficiency, or age, ancestry, background, disability, gender, gender identity or expression, income, religion, sex, sexual orientation or expression, or military status. Any person who believes himself/herself or through a representative, file a complaint with NECCOG/NECTD. Please view our website neccog.org nectar.org or call 860-774-1253 for details/assistance in filing a complaint or for additional information.

125 Putnam Pike, Dayville, CT

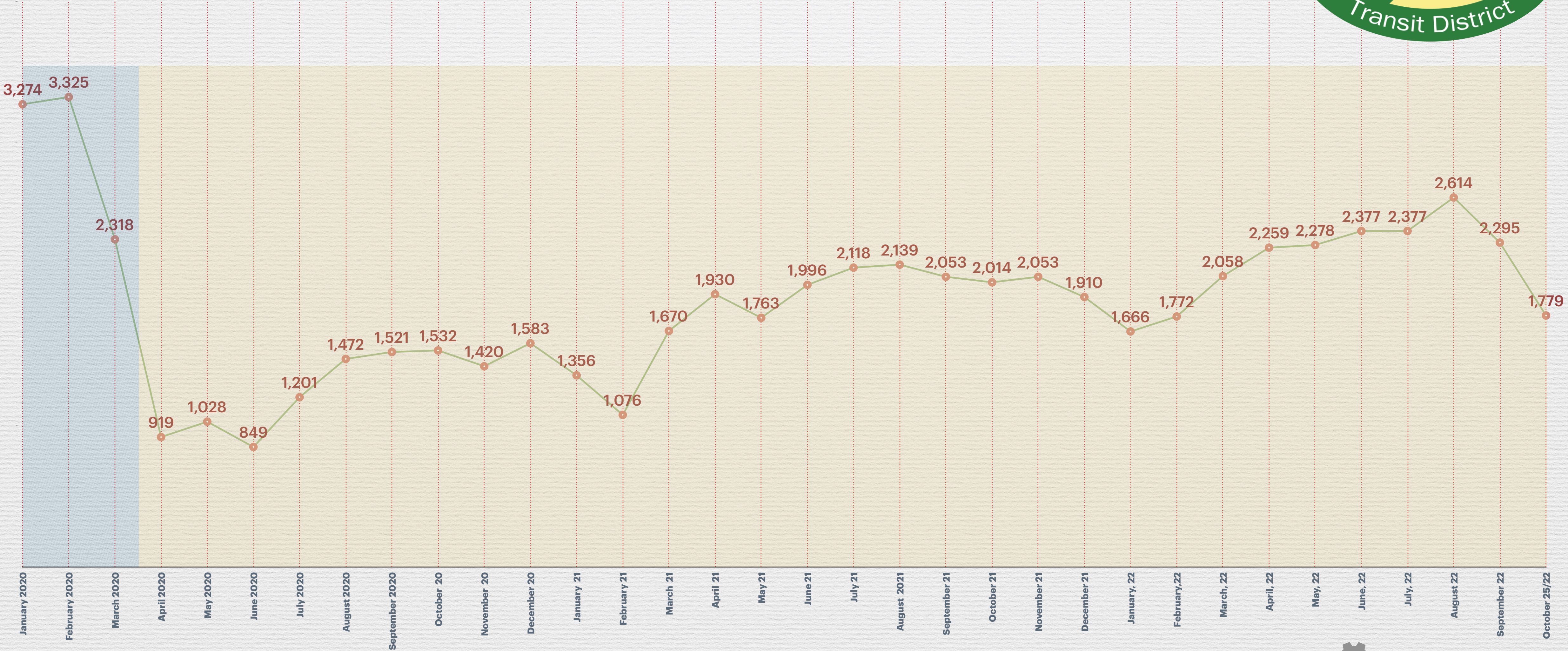
860-774-1253 - neccog.org



Northeastern Connecticut Council of Governments
Results through Regionalism

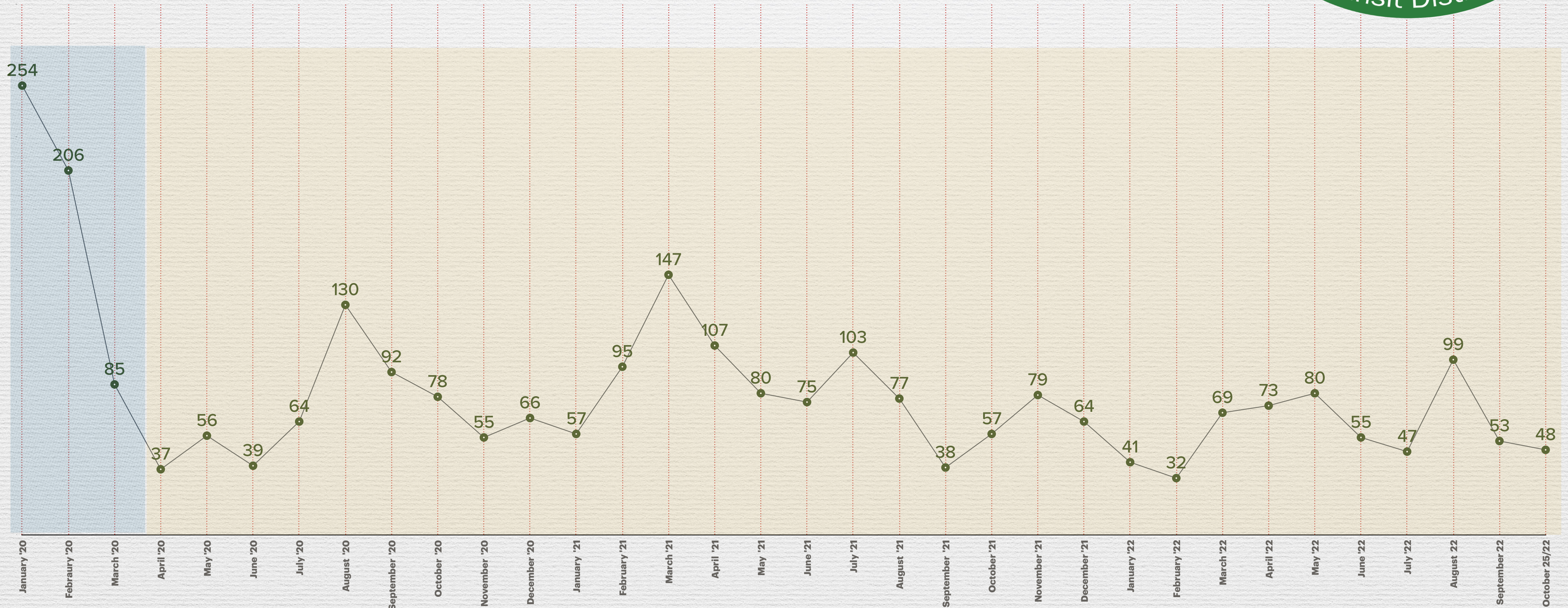
Deviated—Fixed Route Ridership

Serving Thompson, Putnam, Killingly and Brooklyn



Elderly-Disabled Ridership

Serving Sterling, Plainfield, Canterbury, Hampton, Brooklyn, Killingly, Putnam, Pomfret, Eastford, Woodstock and Thompson

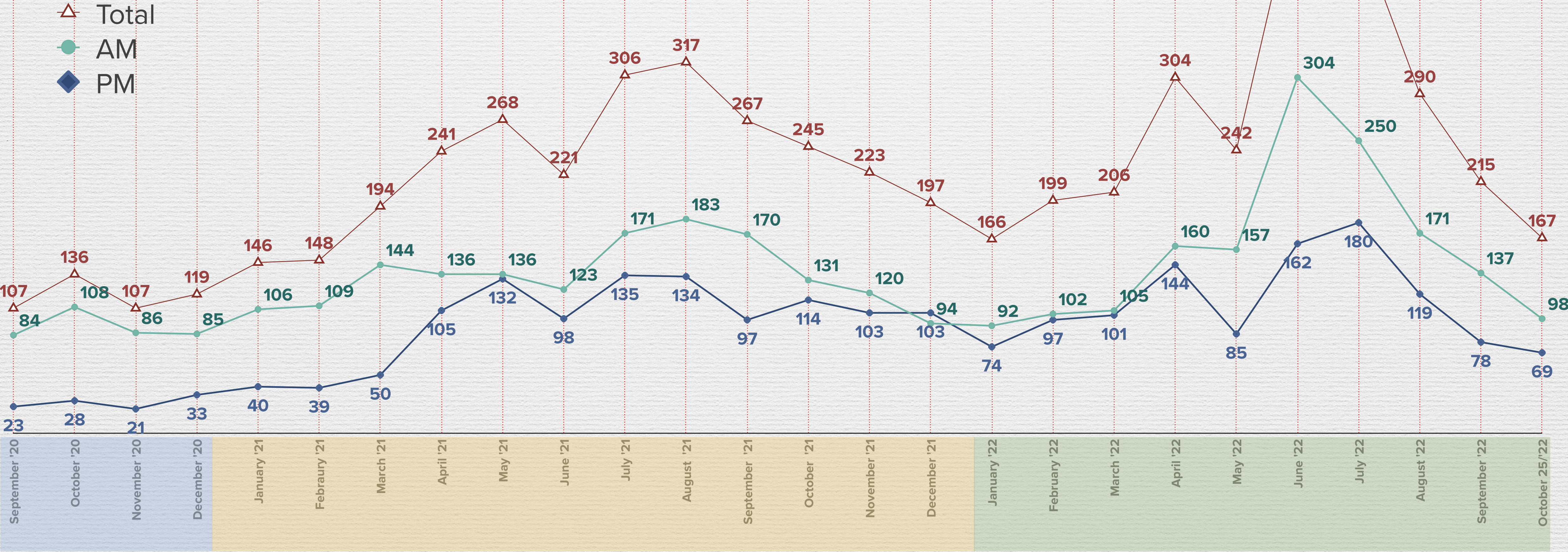


Plainfield Pilot

Serving Wauregan, Central Village, Moosup and Plainfield Village
(Begun September 8, 2020)



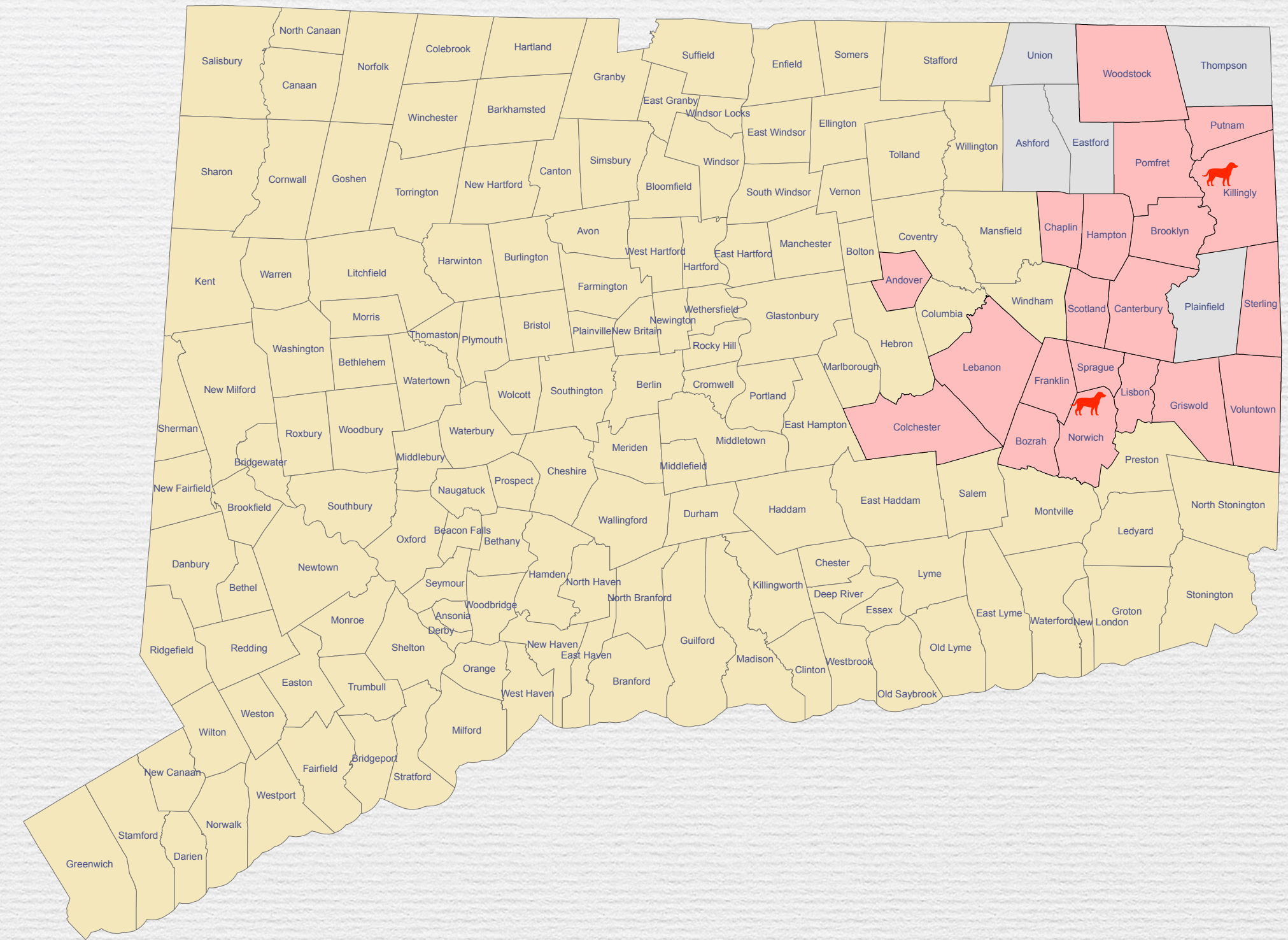
Monthly Ridership



Animal Services Program

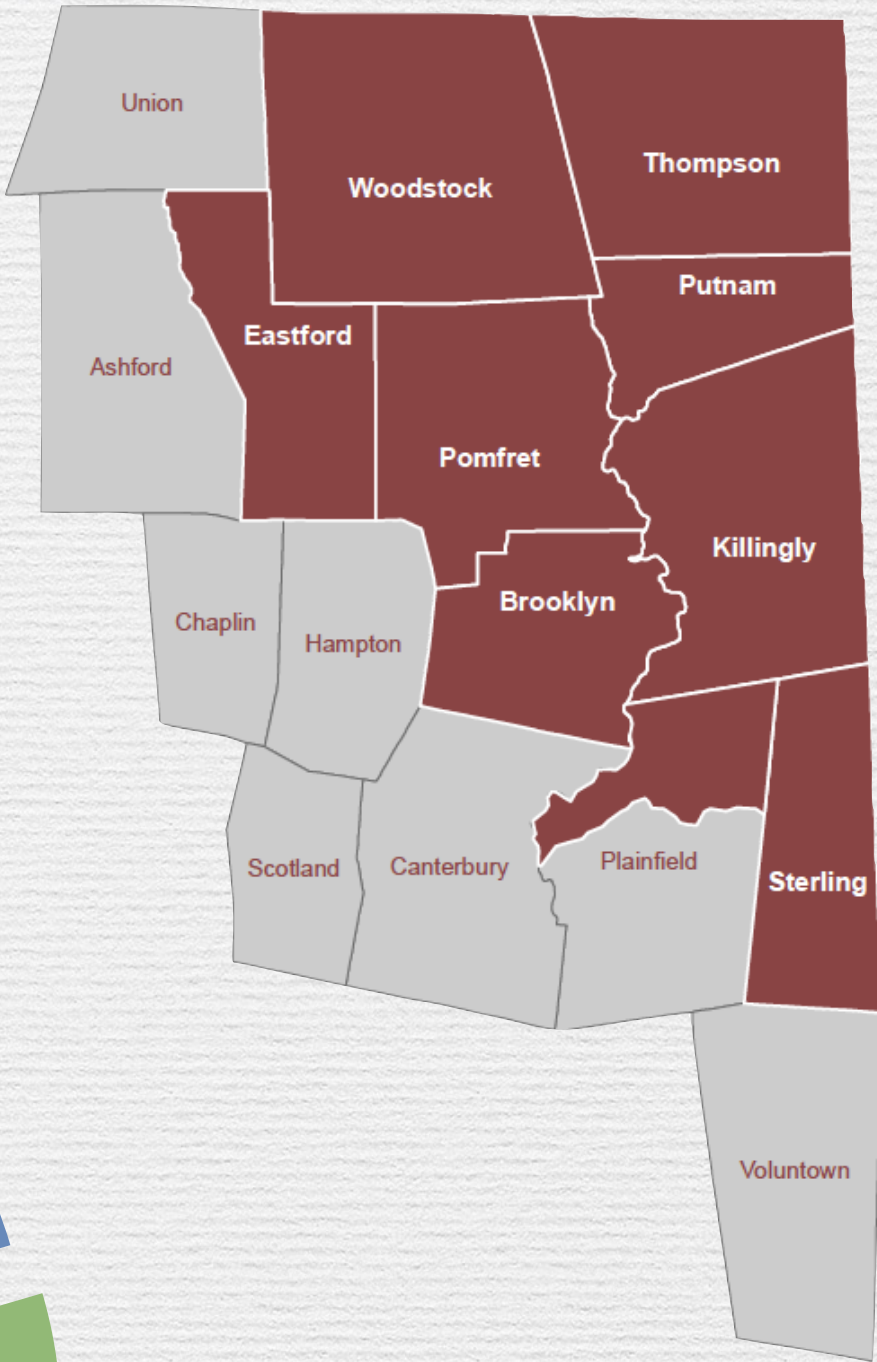
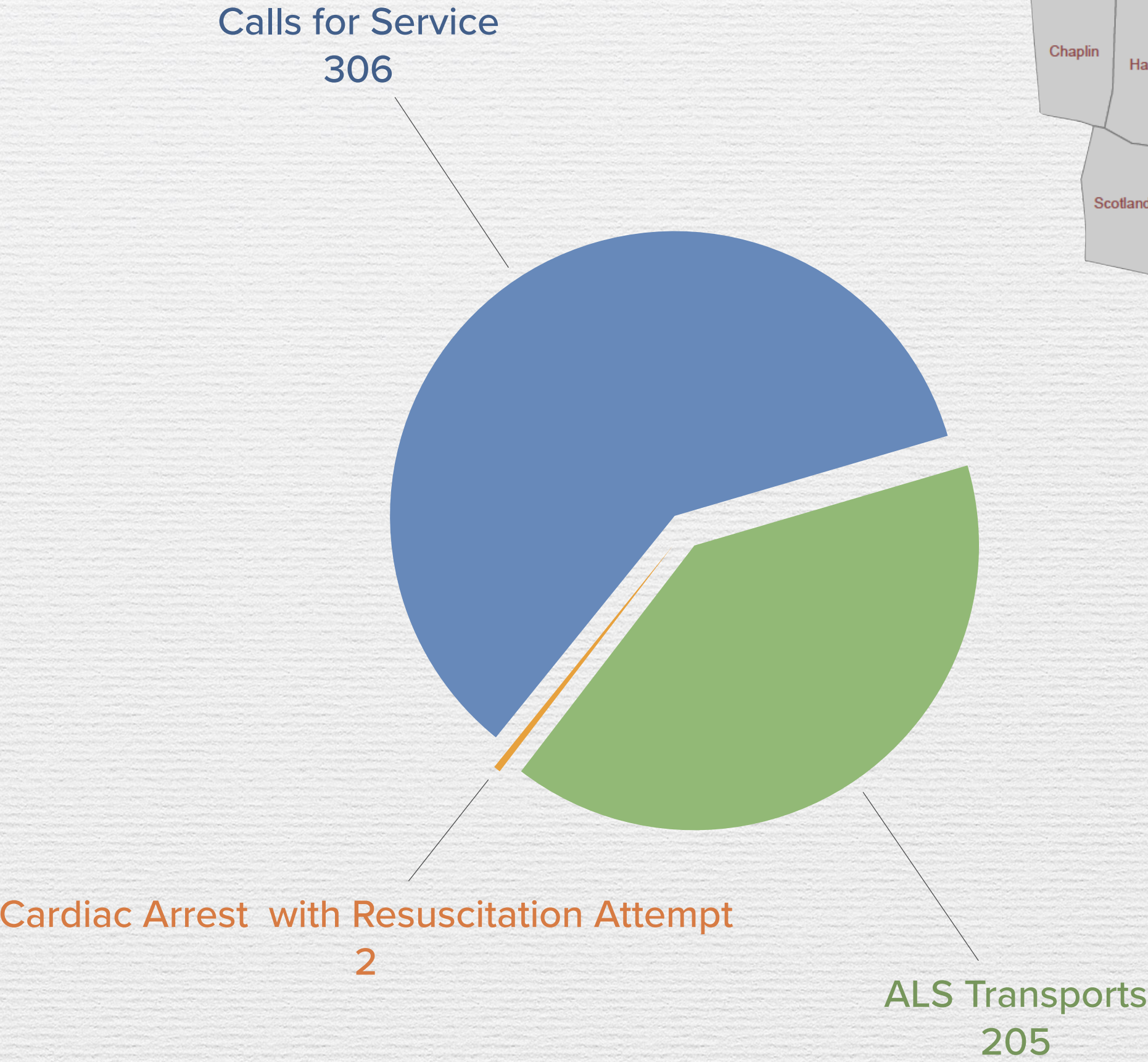
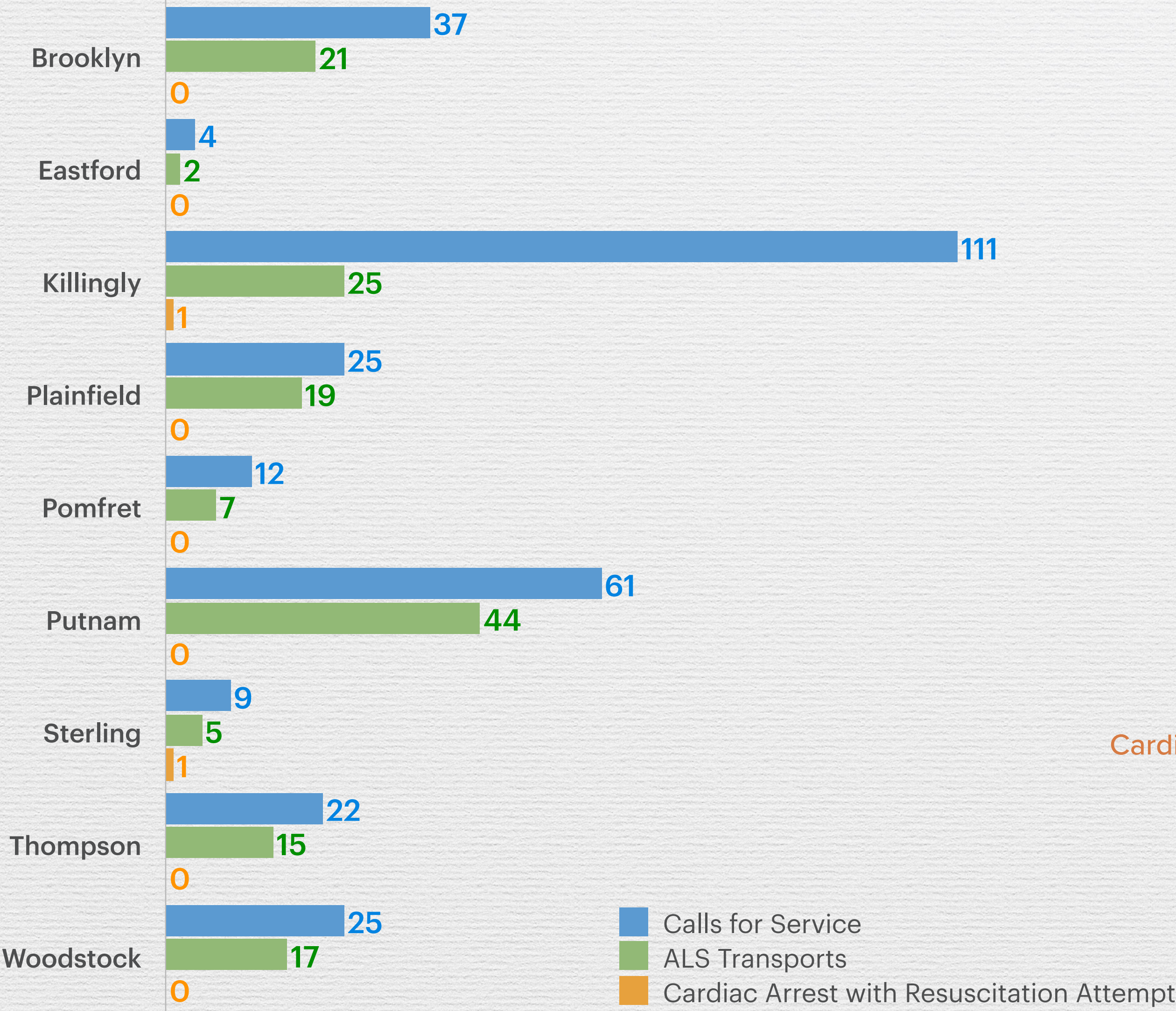
Issues of Note

- Exploring the possibility of constructing a livestock holding area - which would also include areas for ducks and chickens
- In the past month, we have had damage and/or theft of traps related to our TNR program.
- Finalizing a cable agreement for the shelter in Norwich



Regional Paramedic Intercept Program

September 2022



Crumbling Foundations



- **Program has now completed more than 600 foundations** (since January 2019)
- **CFSIC** will provide two re-certification/new certification training courses on November 10 and 17. These are being conducted to give new home inspectors and engineers an opportunity to participate in CFSIC's visual inspection program...and for existing certified professionals to keep their CFSIC certifications.
- **Before November 10, CFSIC will release its study of 100 public buildings.** This "report will emphasize again the differences between a commercial concrete pour and a residential pour. Simply put...two construction standards prevail, and they shouldn't. Our [CFSIC] report will underscore the need for the enactment of a law requiring the testing of residential concrete before it is poured...To be clear...testing it on the construction site is not what we mean; **it has to be tested before it even gets there.**

crumblingfoundations.org

2050 L RTP

Long Range Transportation Plan

Northeastern Connecticut



NECCOG

Northeastern Connecticut Council of Governments

Ashford - Brooklyn - Canterbury - Chaplin - Eastford - Hampton - Killingly - Plainfield -
Pomfret - Putnam - Scotland - Sterling - Thompson - Union - Voluntown - Woodstock
Results through Regionalism

Contents

1. [Introduction](#)9
2. [The L RTP and NECCOG](#)11
 - Goals and Objectives
 - Public Planning Process
3. [Regional Overview](#)17
4. [Title VI/Environmental Justice](#)31
5. [The Region's Transportation System](#)37
6. [Regional and Town Identified Needs and Projects](#)59
7. [Appendices](#)99



NECCOG

Northeastern Connecticut Council of Governments
Results through Regionalism

Goals

- 1. Support the economic vitality of the region, especially by enabling global competitiveness, productivity, and efficiency.
- 2. Increase the safety of the transportation system for motorized and non-motorized users.
- 3. Increase the security of the transportation system for motorized and non-motorized users.
- 4. Protect and enhance the environment, promote energy conservation, improve the quality of life, and promote consistency between transportation improvements and State and local planned growth and economic development patterns.
- 5. Enhance the integration and connectivity of the transportation system across and between modes for people and freight. Connectivity to include access to town/city/neighborhood centers, and first/last mile connections
- 6. Complete Streets
- 7. Promote efficient system management and operation;
- 8. Improve the resiliency and reliability of the transportation system and reduce or mitigate climate change and other stormwater impacts of surface transportation.
- 9. Enhance travel and tourism

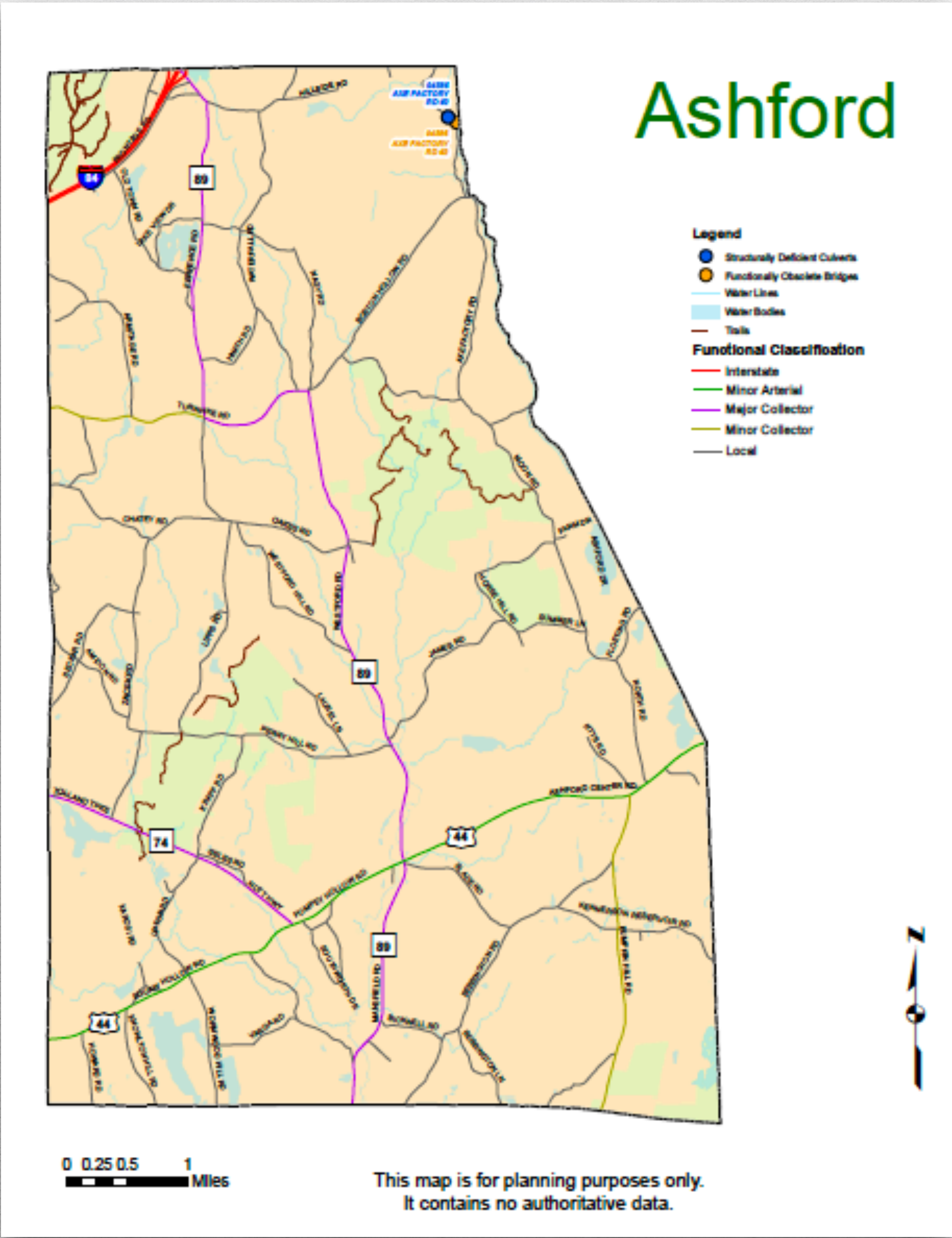
Regional

#	Location	Description	Goals addressed
	Southbridge, MA., Woodstock, Pomfret, Brooklyn, Canterbury Lisbon, Norwich, Scotland, Hampton	Route 169 National Scenic Byway Expansion	1, 2,6, & 9
	Thompson	I-395 Visitor Center	1, 2, 3, & 9
	NECTD Service Area	Expanded NECTD Transit Services - Connection to WRTA in Webster, Early evening expansion for all weekday existing routes	1, 2, 4, 5, 6, 7, 8, 9



Ashford

#	Location	Description	Goals addressed



LOTICIP Road Projects

Projects with Commitment to Fund

Putnam, Woodstock Ave/ Church St. Roadway and Pedestrian Improvements

Project Cost \$ 2,136,802 Expended: \$1,041,780

Estimated Completion date 11/4/2022

Putnam, Grove Street Sidewalk Replacement

- Project Cost \$1,784.893
- Construction to start 3/01/2023

Thompson, Riverside Dr./RT 12 Sidewalk Improvements

- Project Cost \$2,108,400 Expended: \$658,760
- Estimated completion date 5/01/2023

Plainfield, RT 647 Lathrop Rd. Pedestrian Safety Improvements

- Current Cost Estimate \$743,600
- Estimated Final design 11/14/2022

Putnam, School Street/RT 44 Sidewalk Reconstruction

- Current Cost Estimate \$1,428,000
- Estimated Final Design 11/21/2022

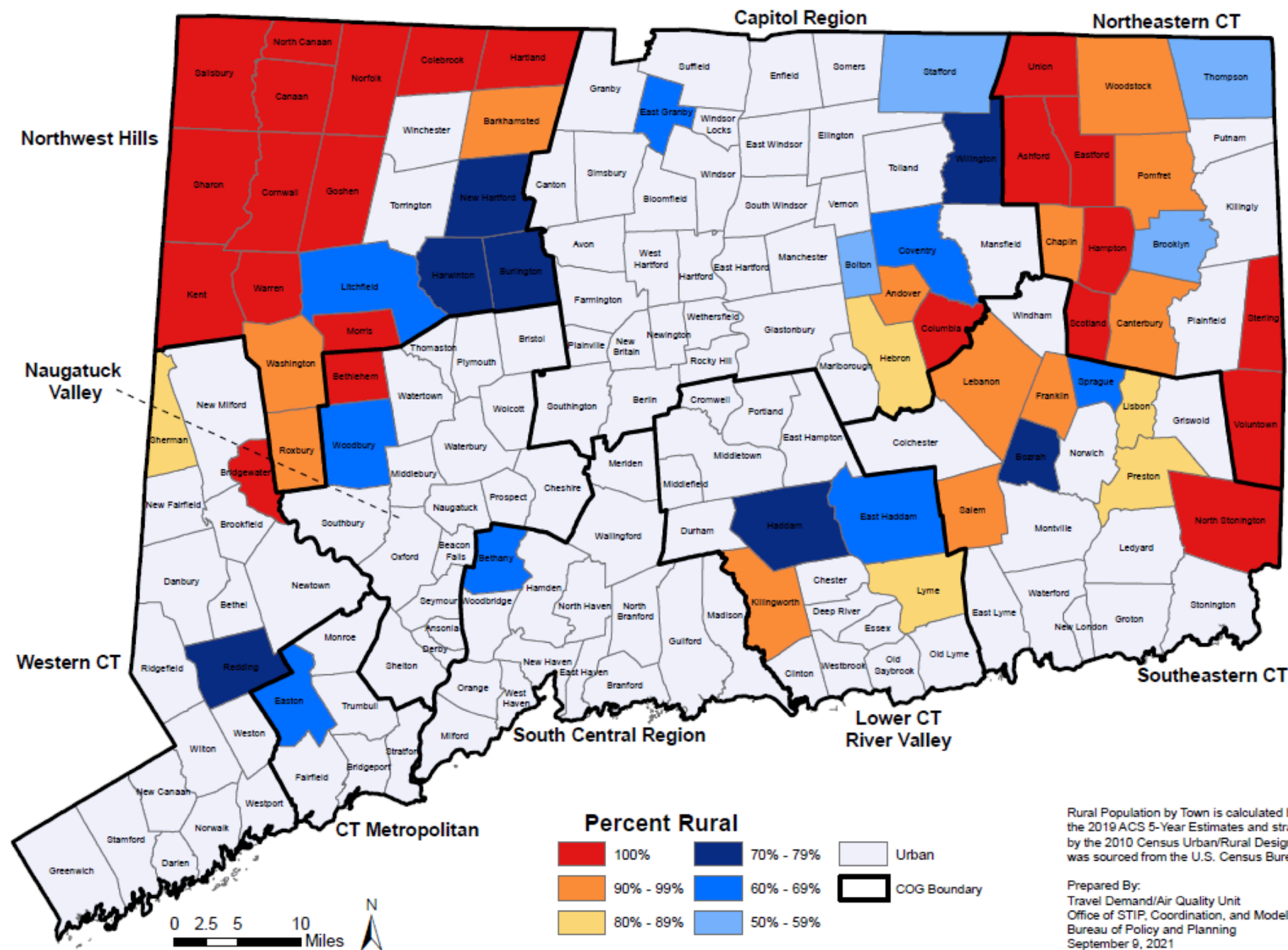
Application Submitted

- **Killingly, Maple Street Reconstruction**
- Current Cost \$1,207,849 - Additional review and discussion needed

Transportation Rural Improvement Program (TRIP)

- Objective is to provide state funding to rural municipalities for transportation projects such as construction, modernization, or major repair of infrastructure.
- Funding will be provided for **construction activities only**.
- Administered in coordination with the CTDOT Bureau of Policy and Planning and the CT Councils of Governments (COG).
- **100% State Funded** through expanded Capital Program.
- Up to \$15 Million total over 3 years (Start FY23-Oct 2022)
 - Possibly a Single Solicitation – to develop extensive priority list for when funding is available, with potential for supplemental solicitations as needed
 - **No maximum project cost**, understanding that this is not a large program in terms of transportation construction projects.
 - **Project minimum – \$300k**

Rural Population by Town



13 Towns Eligible

Ashford, Brooklyn, Canterbury, Chaplin, Eastford, Hampton, Pomfret, Scotland, Sterling, Thompson, Union, Voluntown, Woodstock

7 Applications

Transportation Rural Improvement Program (TRIP)

- Eligible Improvement Types

- In general, TRIP projects must be located on a roadway classified as a rural minor collector or higher on the Department's Functional Classification database. Urban roadways and locally classified town roads are not eligible for TRIP grant improvements. Functional Classification Maps are available on the Department's website at: https://portal.ct.gov/DOT/PP_SysInfo/Functional-Classification-Maps.
- Stand-alone sidewalk projects may be considered eligible along other roadway classifications as long as they are within a rural territory.
- Bridge improvements may be eligible as long as the Federal definition (20 feet or greater existing span length as defined in 23 CFR 650.305) of a bridge is met. *
- Multi-use trails are considered eligible under TRIP; however, recreational trails are ineligible.
 - A multi-use trail is generally considered a form of infrastructure that supports multiple transportation and recreational opportunities such as pedestrian activities, bicycling, in-line skating, and wheelchair users. Multi-use trails typically conform to established standards relative to facility width, geometry, surface type, and accessibility.
 - Recreational trails are those that primarily serve a limited group of users and provide limited function due to the characteristics of the facility, such as width, geometry, and surface type.

***Please Note:** While bridges are eligible under TRIP, the size and nature of this program may not offer the best opportunity to fund projects with higher cost and complexity. There are typically other more appropriate funding sources for these projects.

Transportation Rural Improvement Program (TRIP)

Municipalities are eligible to apply for one grant per solicitation. It is important to note that grants will be awarded to municipalities on a competitive basis and funding is limited.

Applications will be evaluated on a common criteria - it is important that your applications consider each element of that criteria

**Our Regional Engineer, Syl Pauley and our Director of Regional Planning, Jim Larkin
- are available to discuss and assist with any project development or questions**

No fees for this assistance

COVID Recovery Grant

Task 1 - Develop an Economic Recovery and Resilience Plan - integrated into the CEDS.

- Initial Survey Completed
- Stakeholder Interviews Underway - 28 identified and more to follow
- CEDS Oversight Committee will convene sometime in Late November/early December

~~**Task 2** - Provide disaster recovery support to the DEMHS Region IV Recovery Steering Committee and subcommittees.~~

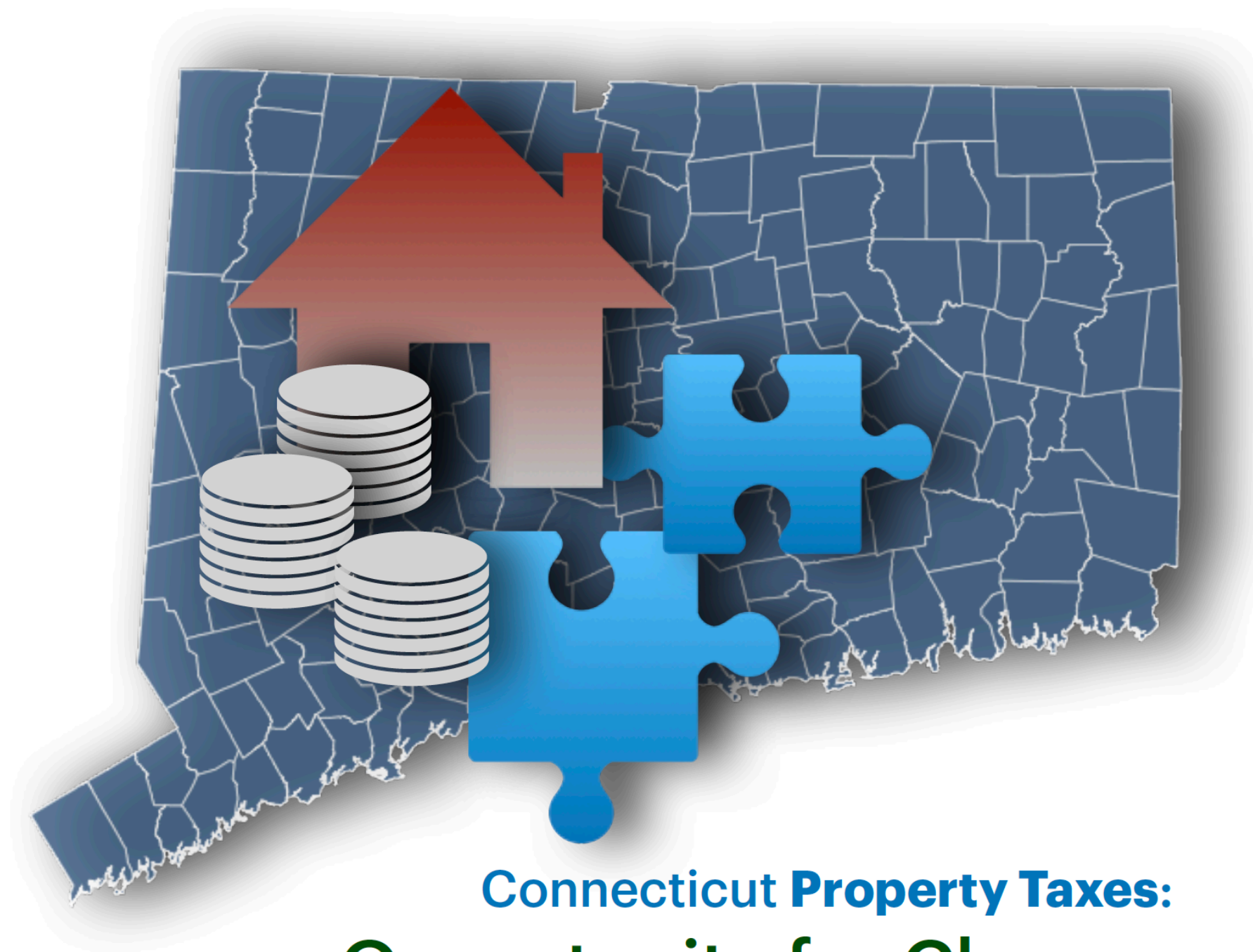
Task 3 - Implement the provision of technical assistance through virtual and in-person sessions that bring together new, existing, minority, women-owned and other businesses

- Initial research underway

Task 4 - Develop and put in place an interactive (GIS based) regional map directory that provides resources for small agricultural and niche business on marketing, grant opportunities and best practices for adapting their business - providing opportunity for sustainability.

- Initial research underway

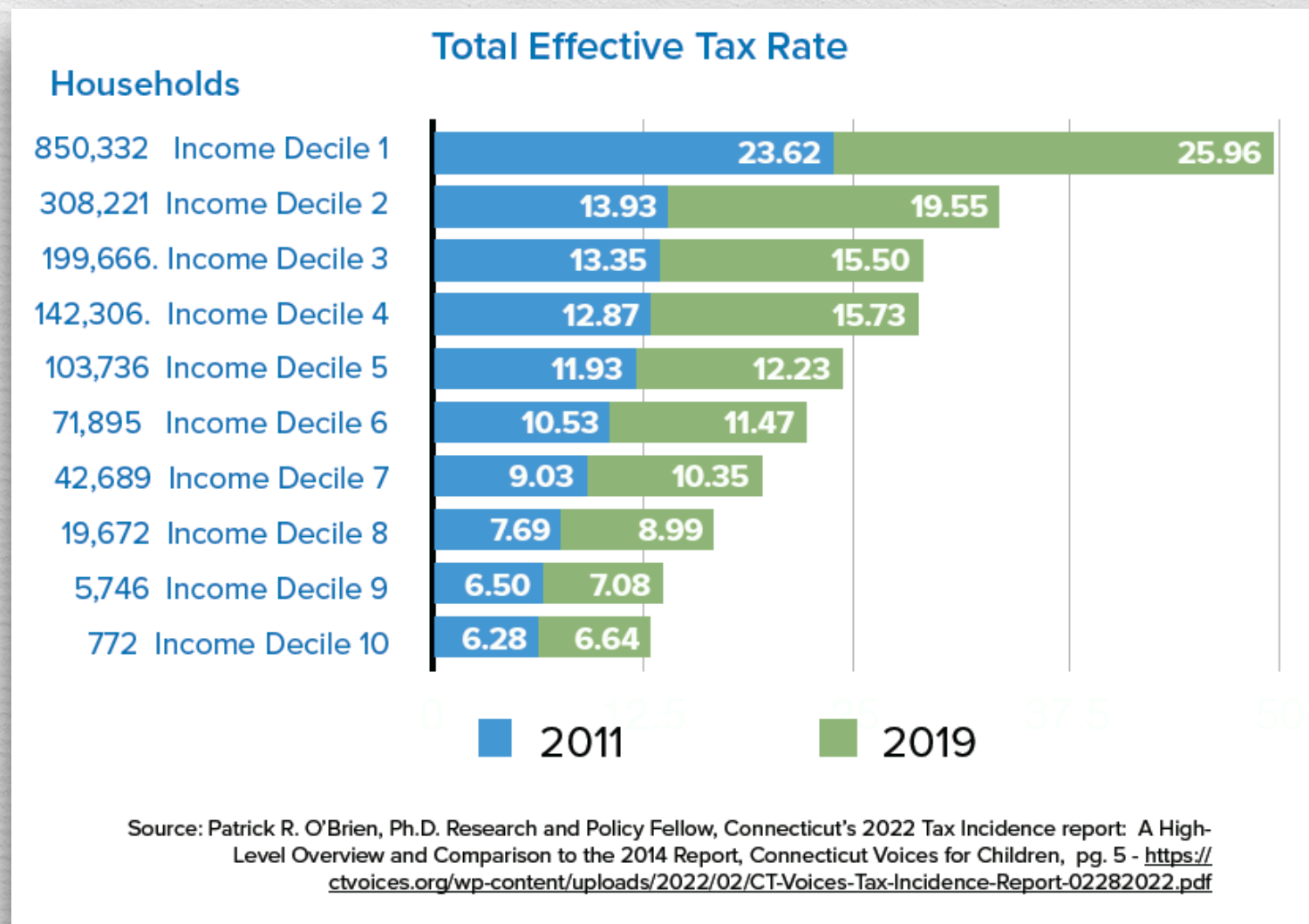
Due Date: October 2023



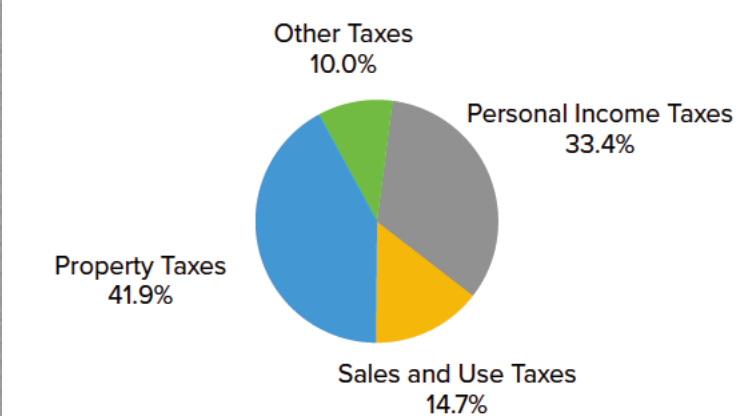
Connecticut Property Taxes: Opportunity for Change

A Project of the Property Tax Working Group of 1,000 Friends of Connecticut

Updated September 2022

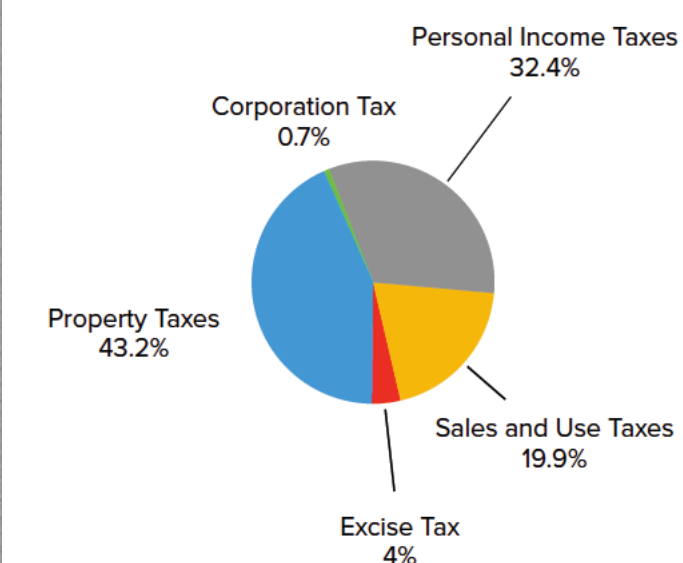


Overall Connecticut Tax Incidence, 2011



Source: CT DRS Tax Incidence Study, 2014

Overall Connecticut Tax Incidence, 2019



Source: CT DRS Tax Incidence Study, 2019



- The upcoming **reporting deadline** is **April 30, 2023**.
- The **reporting period** will be **April 1, 2022 - March 31, 2023**.
- Towns are **highly encouraged** that you ensure your **town's Procurement Policy** is current and being utilized. In addition to the proper procurement, please **reference the Final Rule** to ensure expenditure compliance before making any payments, or even starting any projects.
- We **strongly encourage visiting the website and reviewing the final rule** for yourself as it may spark additional ideas on what the funds can be used towards.
- When you **submit projects to NECCOG via e-mail** - please title the subject of the e-mail with the **Project Name** you intend to carry throughout the reporting, followed by your town. For example : ***Premium Pay, Town of _____***.

Questions or Assistance, please contact:

Mickey Morabito
Regional Grants and Projects Coordinator
860-774-1253 ext.23
Mickey.Morabito@neccog.org

Resolution 10-1-22

Requesting the Re-Design of the Proposed Department of Transportation Maintenance Facility (State Project 22-106) in Canterbury to One Consistent with the Community Character of the Town

Whereas, the Connecticut Department of Transportation has determined and now notified the Town of Canterbury that it *“is developing plans for the construction of a new maintenance facility on 158 Westminster Road in Canterbury. The purpose of this project is to replace a functionally obsolete maintenance facility”*, and

Whereas, such notice was made on October 5, 2022 with a deadline for comments required on or before November 2, 2022 - just 29 days from receipt to comment, and

Whereas, the proposed 23,050 square foot building, which has the exterior appearance of a box with a flat roof with brick and metal - while sides functional for the needs of the State, are not in any way in keeping with the expressed character (culturally and historically) of the Town; and

Whereas, the location of the proposed facility is part of the federally designated Washington - Rochambeau Revolutionary Route *“that commemorates the journey made by the Continental Army under the command of George Washington and allied French troops under the command of Jean-Baptiste de Rochambeau...Connecticut makes up one-fifth of the route, more than any other state, and is a testament to the critical role “The Provision State” played in the success of the march.”*¹; and

Whereas, the location of this proposed facility sits within the The Last Green Valley which *“Congress designated The Last Green Valley as a National Heritage Corridor in 1994. The Last Green Valley is not a traditional park. Instead, citizens, businesses, nonprofit cultural and environmental organizations, local and state governments, and the National Park Service work together to preserve and celebrate the region’s cultural, historical and natural heritage.”*²; and

Whereas, the proposed structure is not consistent with the Town of Canterbury’s Plan of Conservation and Development; and

Whereas, the proposed structure is not compatible with the Town of Canterbury’s design guidelines; and

Whereas, the project may adversely impact a visitor’s impression of the Town, resulting in diminished tourism and economic loss; and

Whereas, the proposed project is still in the early design stage and therefore allowing for changes to the side(s) of the structure that face the pubic road be compatible with the historic, cultural and community design preferences.

Now, Therefore, Be it Resolved that the membership of the Northeastern Connecticut Council of Governments stand-in strong opposition to the current design of the proposed Maintenance Facility (State Project 22-106) in Canterbury. Prior to moving forward, we urge the Department to consult with the First Selectman, Town Historian, Economic Development Commission and Planning & Zoning Commission, as a means to develop a design than can serve the needs of the State while maintaining the historic, cultural and visual character of the town of Canterbury.

Enacted this 28th day of October 2022

David, Eaton, NECCOG Secretary

¹ https://portal.ct.gov/DECD/Content/Historic-Preservation/01_Programs_Services/Historic-Trails/Washington-Rochambeau-Revolutionary-Route

² <https://thelastgreenvalley.org/tlgv/a-national-heritage-corridor/>

Regional Performance Incentive Program Options

“The Regional Performance Incentive Program was established in 2007 to encourage municipalities to participate in voluntary inter-municipal or regional shared services projects that have the potential to produce measurable “economies of scale”, provide desired or required public services, and lower the costs and tax burdens associated with the provision of such services.” - OPM

Criteria (as put forth in Public Act 21-2, Section 177) for RPIP Proposals::

- The **proposed service or initiative will be available to or benefit all participating members** of the regional council of governments or regional educational service center **regardless of such members' participation in the grant application process**;
- **When compared to the existing delivery of services** by participating members of the council or center, the **proposal demonstrates** (i) a **positive cost benefit** to such members, (ii) **increased efficiency and capacity** in the delivery of services, (iii) a **diminished need for state funding**, and (iv) **increased cost savings**;
- The proposed service or initiative **promotes cooperation among participating members that may lead to a reduction in economic or social inequality**;
- The **proposal has been approved by a majority of the members** of the council or center and...contains a statement that not less than **twenty-five per cent of the cost of such proposal shall be funded by the council or center in the first year of operation**, and that **by the fourth year of operation the council or center shall fund one hundred per cent of such cost**; and
- **Any employee organizations that may be impacted by such proposal have been informed of and consulted about such proposal**, pursuant to subsection (c) of this section.

The following are concepts for new regional programs that have been discussed previously. Each of these can be put forth as an RPIP application. If successful, **RPIP will cover 75% of the costs** and the **participating towns would cover 100% by the fourth year**. It is not required, nor might it be advisable, that all **NECCOG towns participate** - but there should be not less than two - with any town within or outside NECCOG eligible to join in at any time.

Each of the concepts put forth for consideration, in part, are the result of:

- **Shrinking and Aging Populations;**
- **Rising Budgets;**
- **Increased Property Taxes;**
- **Challenges to Find and Retain Qualified Persons to Conduct Needed Activities for Your Town; and the**
- **Need to keep pace with the growing complexity of local government.**

We will reach out to each of you to discuss your possible participation in any of these concepts or others. Those concepts that have interest will be developed, in consultation with the interested towns, as RPIP applications and placed on the December meeting agenda for endorsement.

- Regional or Shared Town Administration
- Regional or Shared Assessor Services
- Regional or Shared Finance Services
- Environmental Depot Site Plan Development
- Regional Economic Development
- Regional Land Use (Zoning and Wetlands) Enforcement
- Regional Fire Marshal
- Regional Inland Wetlands and Watercourses Commission
- Information & Technology
- Recreation Services
- Town Consolidation and/or Enhanced Regionalization
- Regional Fire and Ambulance Assessment and Suggestions for Collaboration

Adjournment