

NECCOG

Northeastern Connecticut Council of Governments

Ashford - Brooklyn - Canterbury - Chaplin - Eastford - Hampton - Killingly - Plainfield -
Pomfret - Putnam - Scotland - Sterling - Thompson - Union - Voluntown - Woodstock

Results through Regionalism

January 2023 Regular Meeting

January 27, 2023

January Regular Meeting

January 27, 2023

9:00 am

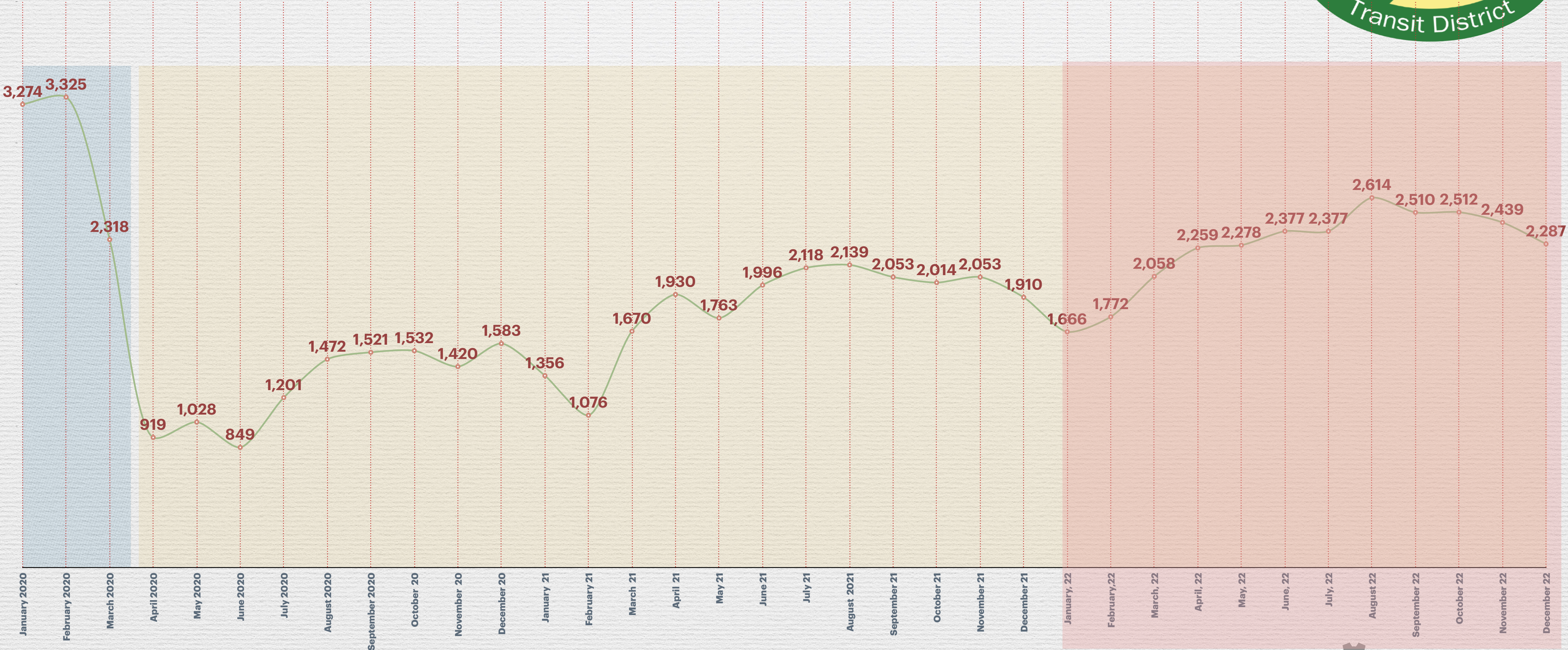
Hybrid Meeting - Canterbury Town Hall - 1 Municipal Dr, Canterbury, CT 06331 and ZOOM - [Zoom Link](#)

Agenda Amended

1. Open Meeting - Maureen Nicholson, Chair
 - a. Welcome
 - b. Introductions
 - c. Public participation
 - d. Other Business/Agenda Items
2. Executive Director's Report - John Filchak, Executive Director
 - a. Regional Transit Services Program
 - b. Regional Animal Services Program
 - c. Crumbling Foundations
 - d. Regional Paramedic Program
 - e. Regional Natural Hazard Mitigation Plan
 - f. Transportation Project(s) Updates
 - g. Long-Range Transportation Plan
 - h. EDA Grant Status
 - i. 2023 Legislative Session
 - j. NECCOG Staffing
3. Discussion and Action Items
 - a. The Honorable Stephanie Thomas, Connecticut Secretary of State
 - b. FY 24 NDDH Town Assessments - Susan Starkey, MPH, MS, RD - Director of Health, Northeast District Department of Health
 - c. Broadband Mapping in Connecticut - David Lukens, Connecticut Broadband Mapping Coordinator
 - d. Annual Policy Affirmations - NECCOG and NECTD) - ADA, TitleVI/Environmental Justice, and LEP
 - e. STIP Actions and Amendments
 - i. Amendment - Project #0170-3648, Interstate 84, Statewide - CONCRETE SEALER ON VARIOUS NBI BRIDGES - Phase, Construction, 2023, \$9 million (\$7.2m federal, \$1.8m state) - New Project
 - ii. Amendment- Project 0172-0528, District 2- UHPC BEAM END REPAIRS ON NHS BRIDGES - Phase, Construction, 2023, \$22,700 (\$20,430 federal, \$2,270 state)- New Project
 - f. NECCOG FY 24 Assessments
 - g. Sustainable Materials Management Grant Program Participation
 - h. Other Agenda Items
 - i. Roundtable
4. Adjourn

Deviated—Fixed Route Ridership

Serving Thompson, Putnam, Killingly and Brooklyn

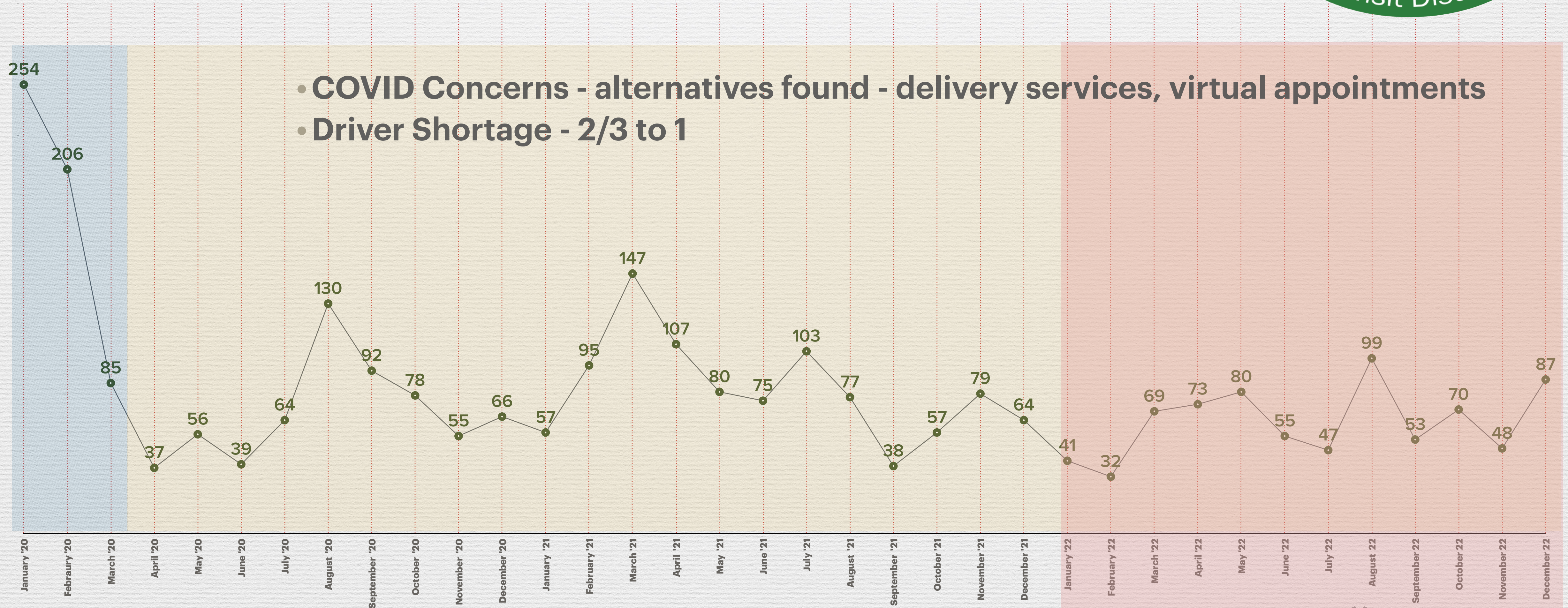


Elderly-Disabled Ridership

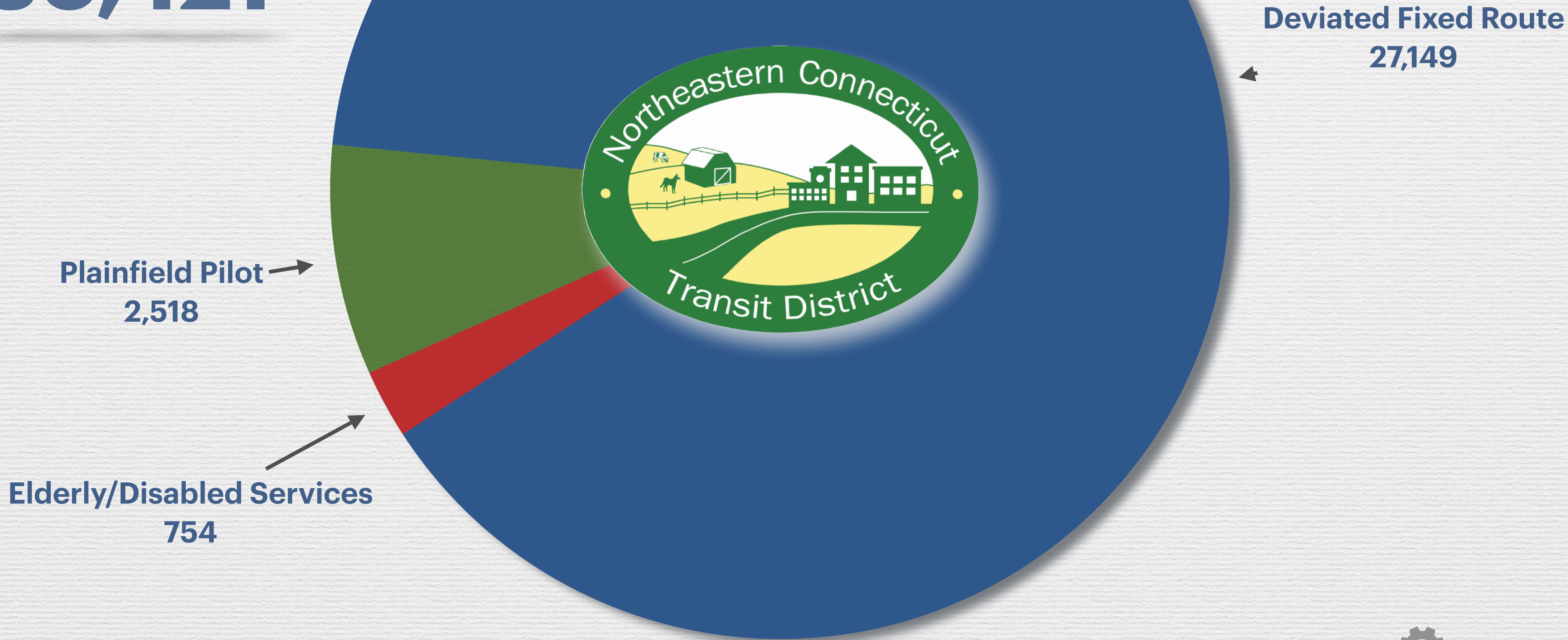
Serving Sterling, Plainfield, Canterbury, Hampton, Brooklyn, Killingly, Putnam, Pomfret, Eastford, Woodstock and Thompson



- **COVID Concerns** - alternatives found - delivery services, virtual appointments
- **Driver Shortage** - 2/3 to 1



2022
Total Ridership
30,421



“In summary, nothing was revealed through our research that would point to a widespread, pervasive, and visibly verifiable pyrrhotite infection problem in non-residential public use buildings in the Northeast Corner of Connecticut...”

Page 1, A Message from CFSIC’s Superintendent

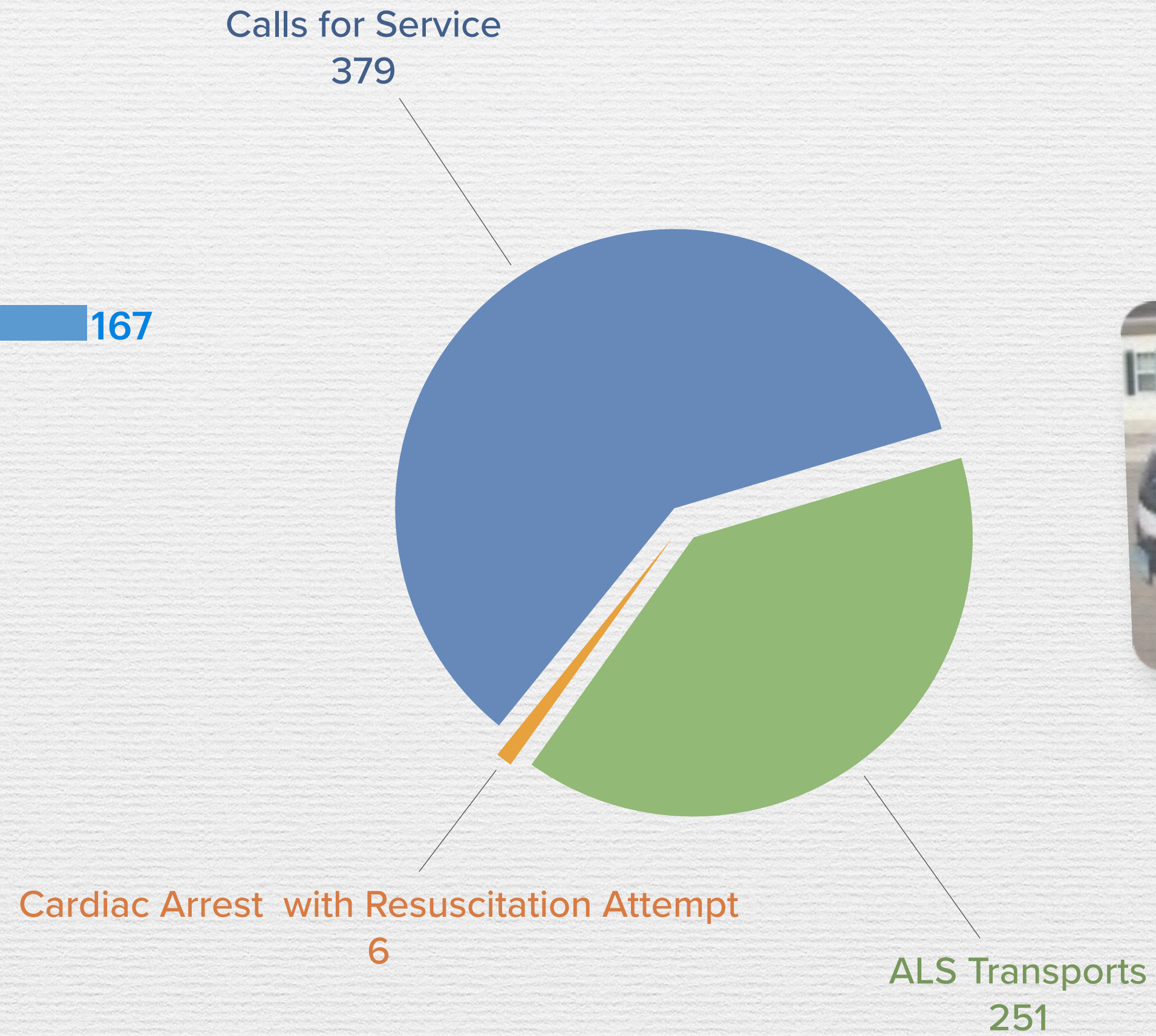
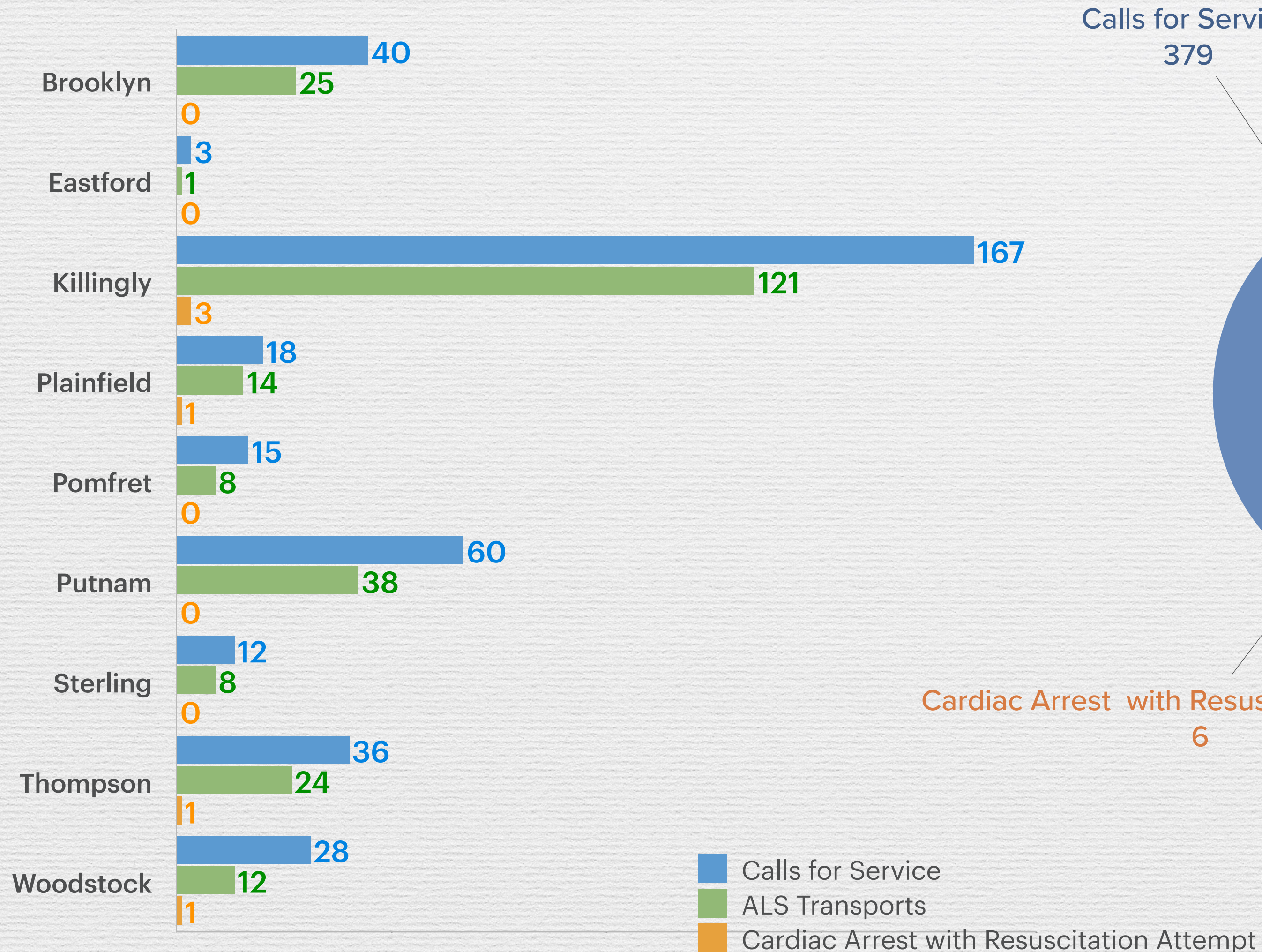
A Study Undertaken by Connecticut Foundation
Solutions Indemnity Company, Inc. (“CFSIC”):

*Public Use Building Foundations
and Manifestations of the Existence of Pyrrhotite*

© 2022 Connecticut Foundation Solutions Indemnity Company, Inc.

Regional Paramedic Intercept Program

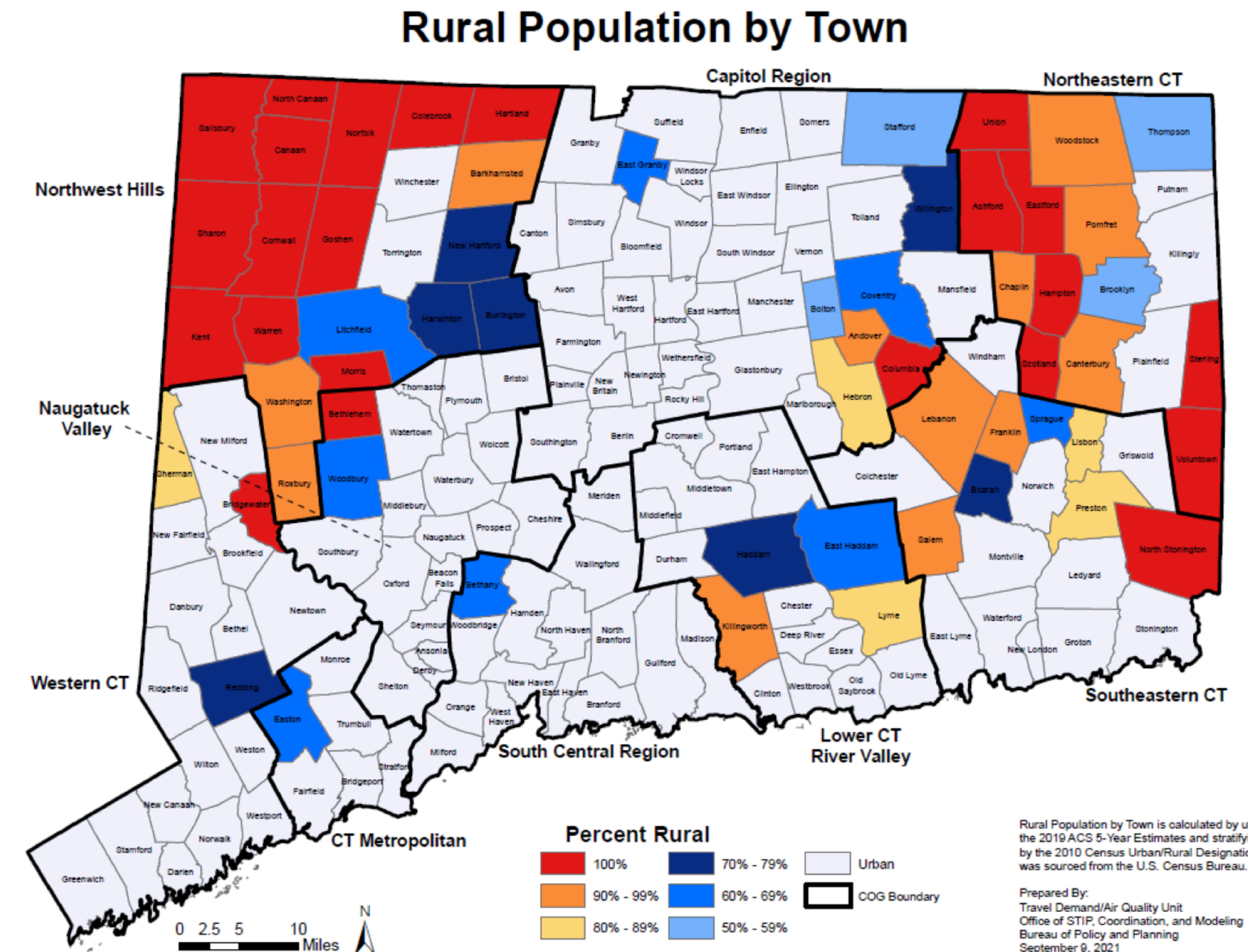
December 2022



CTDOT Transportation Rural Improvement

Program Overview and Funding

- Objective is to provide state funding to rural municipalities for transportation projects such as construction, modernization, or major repair of infrastructure.
- Funding will be provided for construction activities only.
- Administered in coordination with the CTDOT Bureau of Policy and Planning and the CT Councils of Governments (COG).
- 100% State Funded through expanded Capital Program.
- Up to \$15 Million total over 3 years (Start FY23-Oct 2022)
 - Possibly a Single Solicitation – to develop extensive priority list for when funding is available, with potential for supplemental solicitations as needed
 - No maximum project cost, understanding that this is not a large program in terms of transportation construction projects.
 - Project minimum – \$300k



April 28, 2023 Deadline

Long Range Transportation Plan

Northeastern Connecticut



NECCO

Northeastern Connecticut Council of Governments

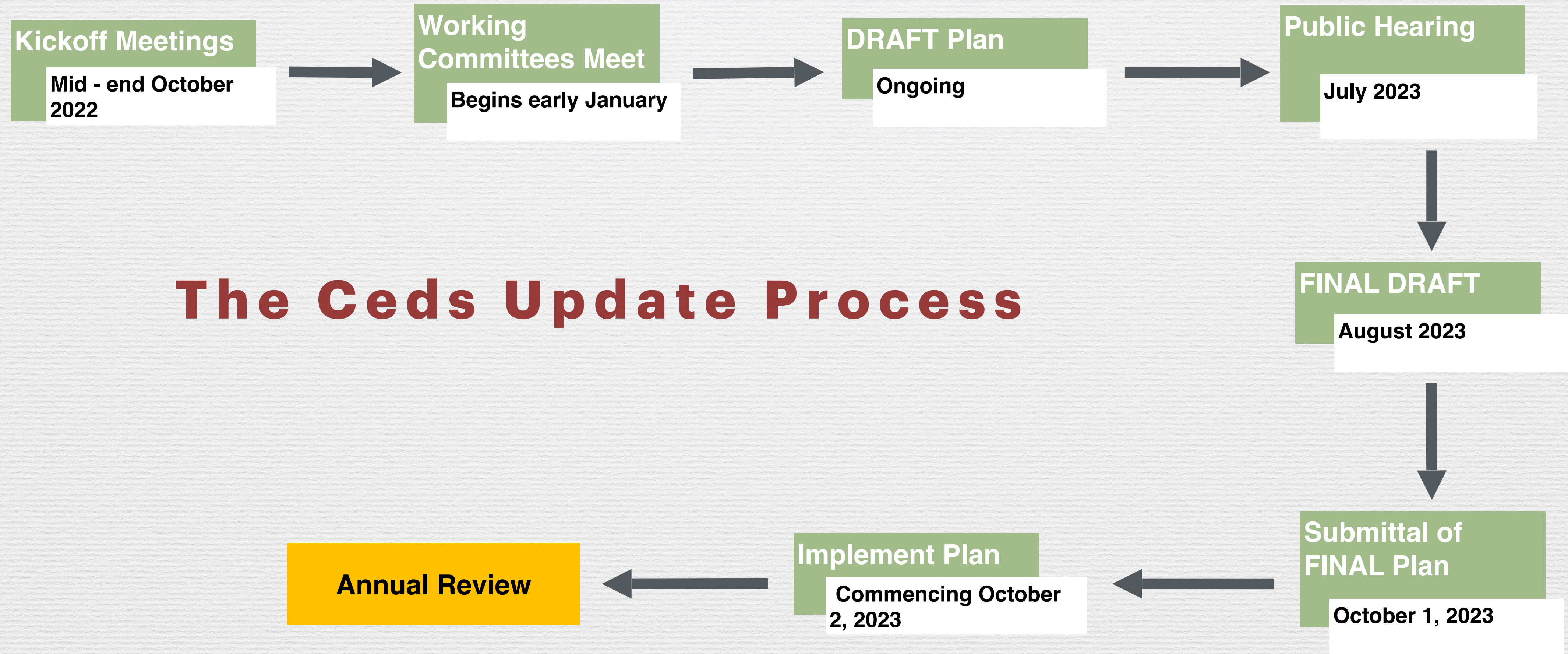
Ashford - Brooklyn - Canterbury - Chaplin - Eastford - Hampton - Killingly - Plainfield - Pomfret - Putnam - Scotland - Sterling - Thompson - Union - Voluntown - Woodstock

Results through Regionalism



Northeastern Connecticut Council of Governments
Results through Regionalism

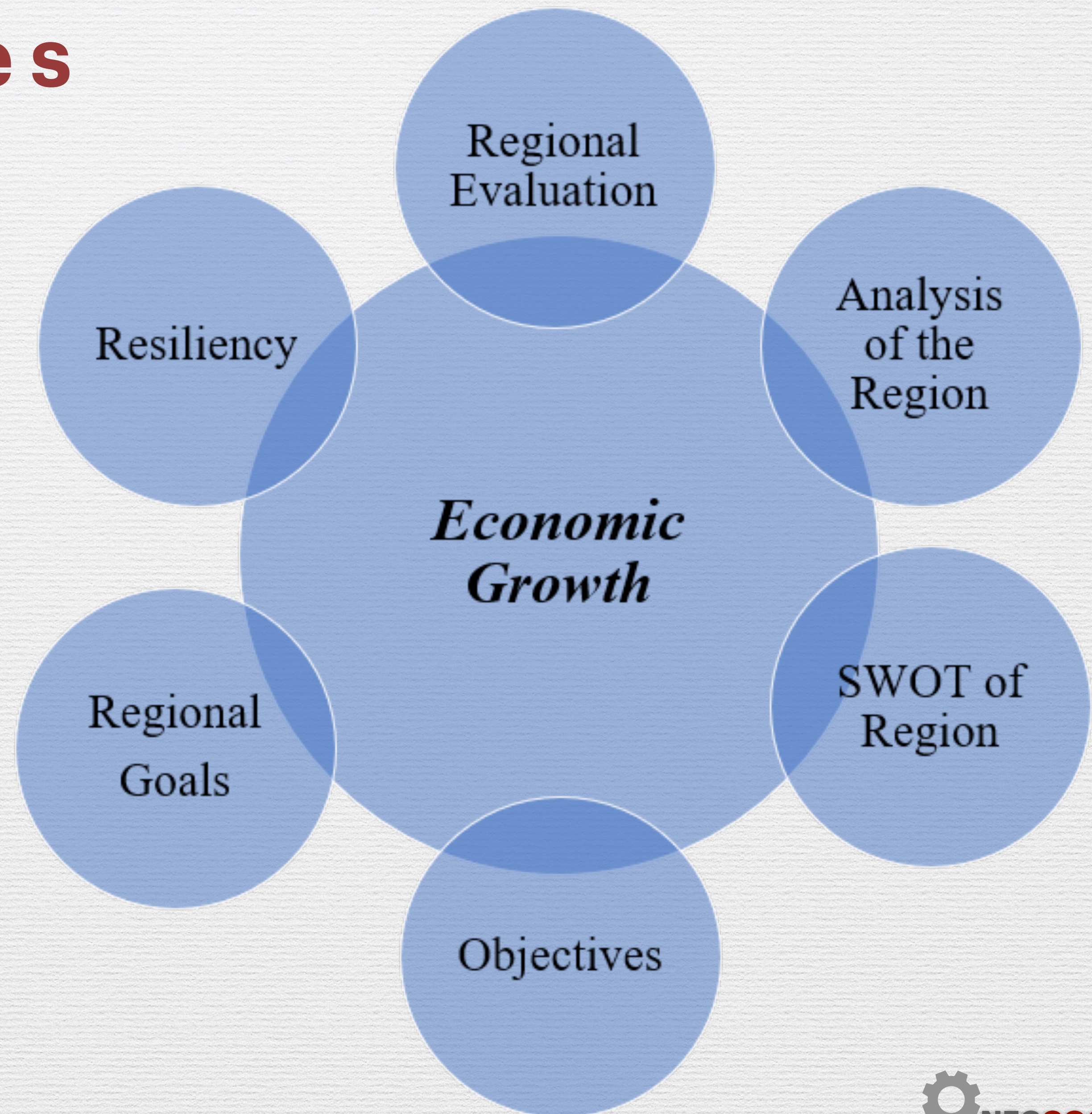
EDA Grant for COVID Recovery - **Task I**



We are operating on a tight timeline (which may or may not be extended) that requires us to complete our work by October 2023.

Regional Focuses

- Workforce development
- Expansion of housing options
- Services to accommodate aging population
- Better quality of life
- Diversity, Equity & Inclusion
- Agritourism
- Infrastructure
- **Business resilience**
- Industrial diversification



**Property Tax Reform
for
Connecticut**

a report and recommendations

made by the

**Advisory Commission on Intergovernmental Relations
ACIR**

January 2023

- 1. Increase State Commitment to Special Education**
- 2. Close the Needs-Capacity Gap Among Municipalities**
- 3. Consolidate Services onto Regional Platforms**
- 4. Statutorily Promote Municipal Cost Savings**
- 5. Maximize Federal Funding**
- 6. Diversify Local Revenue Options**

COG Funding Disparities

FY 23 COG Assistance

COG	2020 Population	OPM RSG	Transportation MPO FY23 FY 19 Carryover	CONNDOT Rural FY 23	Total
CRCOG	976,248	\$849,349	\$1,957,376	\$506,250	\$3,312,975
MetroCOG	325,778	\$407,029	\$921,738	\$166,053	\$1,494,820
RiverCOG	174,225	\$303,973	\$548,719	\$44,846	\$897,538
NVCOG	450,376	\$491,756	\$718,588	\$393,207	\$1,603,551
SCRCOG	570,487	\$573,431	\$1,150,148	\$168,750	\$1,892,329
SECOG	280,430	\$376,192	\$564,491	\$200,733	\$1,141,416
WestCOG	620,549	\$607,473	\$1,173,345	\$402,900	\$2,183,718
NECCOG	95,348	\$250,337	\$0	\$158,625	\$408,962
NHCOG	112,503	\$262,002	\$0	\$158,625	\$420,627

Public Investment Communities

By: Jessica Schaeffer-Helmecki, Associate Legislative Attorney
Co-Author: Sarah Leser, Legislative Analyst II
Co-Author: Shaun McGann, Associate Analyst
January 11, 2023 | 2023-R-0020

Issue

Describe the state programs and benefits that depend, at least in part, on a municipality's designation as a public investment community.

A companion report ([2023-R-0017](#)) describes the state programs and benefits that depend, at least in part, on a municipality's designation as a [distressed municipality](#), under [CGS § 32-9p](#).

Summary

Public investment communities (PICs) are municipalities requiring financial assistance to meet their service burdens (i.e., the state's most fiscally and economically distressed municipalities). A list of PICs is prepared annually, and posted on the Office of Policy and Management (OPM) [website](#), using statistical indicators that measure the fiscal capacity of a municipality based on its tax base, the personal income of its residents, and, indirectly, the residents' need for public services.

According to OPM, the PIC index measures the relative wealth and need of Connecticut municipalities by ranking them in descending order by their cumulative point allocation based on the following statistical indicators: (1) per capita income; (2) adjusted equalized net property tax per capita; (3) equalized mill rate; (4) per capita aid to children receiving Temporary Family Assistance program benefits; and (5) unemployment rate. The PIC index includes each municipality's score and ranking.

Distressed Municipality Designation

By: Jessica Schaeffer-Helmecki, Associate Legislative Attorney
Co-Author: Sarah Leser, Legislative Analyst II
Co-Author: Shaun McGann, Associate Analyst
January 11, 2023 | 2023-R-0017

Issue

Describe the state programs and benefits that base eligibility or other requirements, at least in part, on a municipality's designation as a distressed municipality.

Summary

[Distressed municipalities](#) are those that the Department of Economic and Community Development (DECD) determines have the highest levels of fiscal and economic distress. They are annually designated using statistical indicators that measure municipal fiscal capacity (e.g., tax base, residents' personal income, and, indirectly, the residents' need for public services) ([CGS § 32-9p](#)). As shown in Table 1, the designations are used to direct assistance to these municipalities and businesses and individuals located in them, as eligibility criteria for additional designations, and for other purposes.

A companion report ([2023-R-0020](#)) describes the state programs and benefits that base eligibility or other requirements, at least in part, on a municipality's designation as a [Public Investment Community](#), under [CGS § 7-545](#).

Distressed Municipalities

Designation

"Distressed municipalities" are the 25 municipalities that receive the highest scores under a DECD-established rubric. The rubric ranks each of Connecticut's towns from 1 to 169, with the lowest-

Methods of Merging and Consolidating Municipalities

By: Julia Singer Bansal, Senior Legislative Attorney
January 19, 2023 | 2023-R-0007

Issue

How can two municipalities in Connecticut merge or consolidate into one?

The Office of Legislative Research is not authorized to provide legal opinions and this report should not be considered one. Please note, a municipality's charter may impose additional requirements not outlined below.

Summary

The merger of two municipalities, or the creation of a new one, can be accomplished by a special act of the legislature, at the impacted municipalities' request. A special act of this nature can be enacted when more than one town is involved (e.g., combining two towns into one) or when the consolidation of subdivisions of government is involved (e.g., consolidating a town with a borough or merging multiple fire districts into one).

The consolidation of a single town and one or more of the subdivisions therein can alternatively be accomplished by following the statutory process outlined in [CGS § 7-195 et seq.](#) The process requires the appointment of a representative consolidation commission and approval of its consolidation plan by referendum.

While there are a number of cases in Connecticut [history](#) where a borough or city within a town has been consolidated with the town government, we could not identify any recent instances where multiple municipalities merged to become one. However, in our review of *Hartford Courant*

Legislation

- **HB 5796** PLANNING AND DEVELOPMENT. **An Act Requiring Public Comment Periods At Public Agency Meetings**
- **SB 53**, Environment. **An Act Requiring Veterinarians To Report Cases Of Suspected Aggravated Animal Cruelty And Authorizing The Reporting Of Suspected Animal Cruelty**
- **SB 73**, Environment. **An Act Establishing Local Representation On The Connecticut Siting Council For Local Projects**
- **HB 6482**, Environment. **An Act Authorizing Bonding For Bikeways, Greenways And Recreational Trails**
- **HB 6562** Public Health. **An Act Concerning Telehealth', To Allow Out-Of-State Health Care Providers To Provide Telehealth In The State On A Permanent Basis.**

Concepts Raised as Bills:

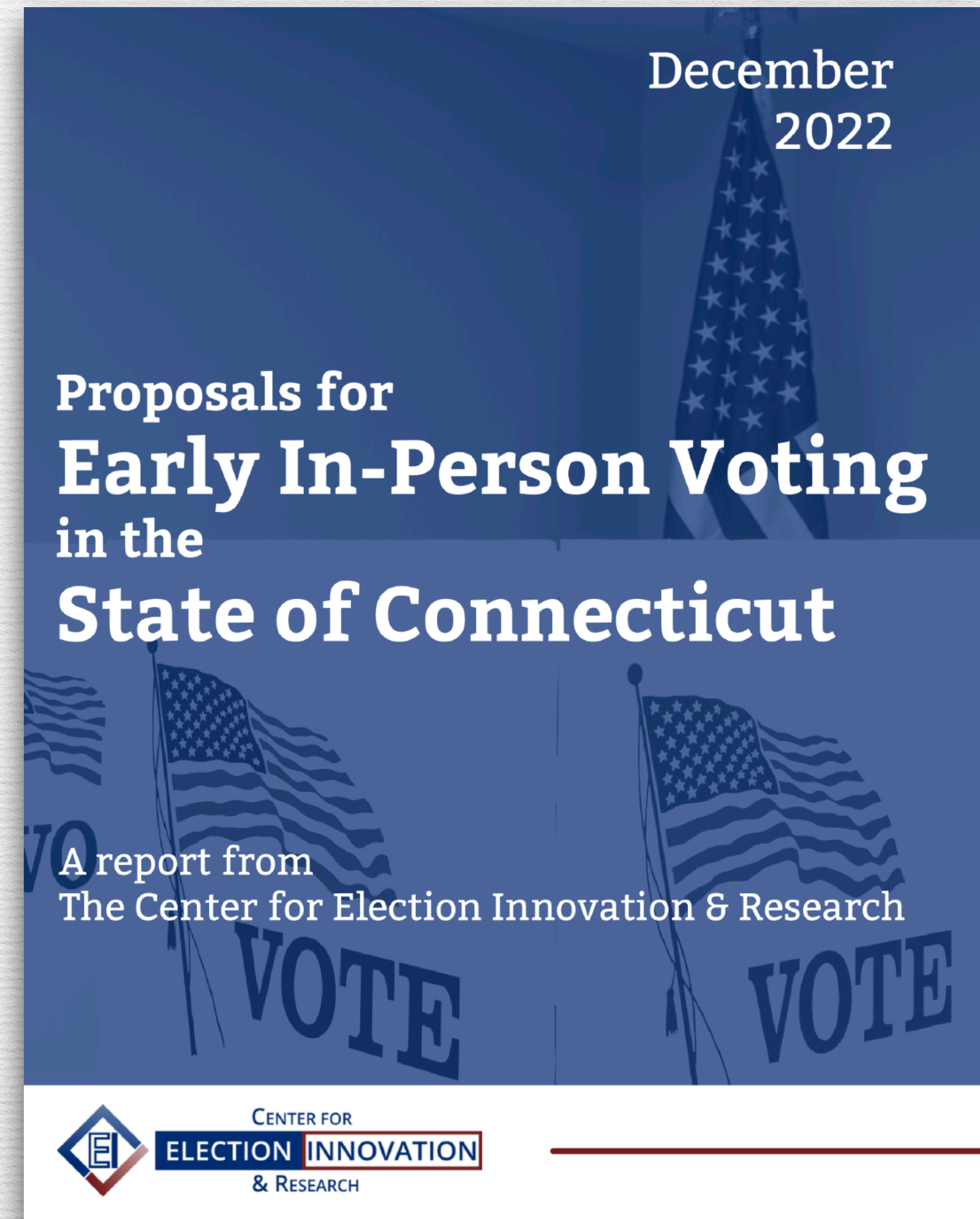
- **An Act Extending The Deadline For Zoning Enforcement Officer Certification**
- **An Act Concerning the Online Advertisement of Legal Notices by Municipalities.**
- **An Act Concerning Local Government**
- **An Act Concerning Municipal Issues**
- **An Act Concerning Municipal Agencies**
- **An Act Concerning Councils Of Governments And Grant Funding**
- **An Act Concerning The Affordable Housing Appeals Process And Removing The Municipal Opt Out Deadline For Accessory Apartments.**

Early In-Person Voting

“At the November 2022 general election, Connecticut voters approved H.J. 59 (2021), a constitutional amendment authorizing the state legislature to enact early in-person voting.

Early in-person voting improves both voter access and election integrity. Not only does it offer greater opportunity for voter participation, but it also extends the period for detecting and mitigating any issues that may arise during the election. As of December 2022, 46 states and Washington, D.C., have some form of early in-person voting, with each state using a framework suited to its unique needs. As legislators and officials consider possibilities for early in-person voting in Connecticut, several decisions will need to be made. This report provides information to better inform those decisions in service of the people of Connecticut.”

Executive Summary - Proposals for Early In-Person Voting in the State of Connecticut
A Report from the Center for Election Innovation & Research





NECCOG

Northeastern Connecticut Council of Governments

Ashford - Brooklyn - Canterbury - Chaplin - Eastford - Hampton - Killingly - Plainfield - Pomfret - Putnam - Scotland - Sterling - Thompson - Union - Voluntown - Woodstock

Results through Regionalism

January Regular Meeting

January 27, 2023

9:00 am

Hybrid Meeting - Canterbury Town Hall - 1 Municipal Dr, Canterbury, CT 06331 and ZOOM - [Zoom Link](#)

Agenda Amended

1. Open Meeting - Maureen Nicholson, Chair

- a. Welcome
- b. Introductions
- c. Public participation
- d. Other Business/Agenda Items

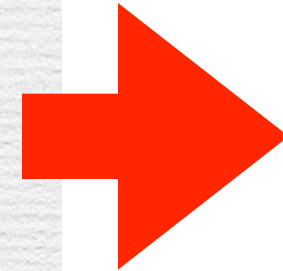
2. Executive Director's Report - John Filchak, Executive Director

- a. Regional Transit Services Program
- b. Regional Animal Services Program
- c. Crumbling Foundations
- d. Regional Paramedic Program
- e. Regional Natural Hazard Mitigation Plan
- f. Transportation Project(s) Updates
- g. Long-Range Transportation Plan
- h. EDA Grant Status
- i. 2023 Legislative Session
- j. NECCOG Staffing

3. Discussion and Action Items

- a. The Honorable Stephanie Thomas, Connecticut Secretary of State
- b. FY 24 NDDH Town Assessments - Susan Starkey, MPH, MS, RD - Director of Health, Northeast District Department of Health
- c. Broadband Mapping in Connecticut - David Lukens, Connecticut Broadband Mapping Coordinator
- d. Annual Policy Affirmations - NECCOG and NECTD) - ADA, Title VI/Environmental Justice, and LEP
- e. STIP Actions and Amendments
 - i. Amendment - Project #0170-3648, Interstate 84, Statewide - CONCRETE SEALER ON VARIOUS NBI BRIDGES - Phase, Construction, 2023, \$9 million (\$7.2m federal, \$1.8m state) - New Project
 - ii. Amendment- Project 0172-0528, District 2- UHPC BEAM END REPAIRS ON NHS BRIDGES - Phase, Construction, 2023, \$22,700 (\$20,430 federal, \$2,270 state)- New Project
- f. NECCOG FY 24 Assessments
- g. Sustainable Materials Management Grant Program Participation
- h. Other Agenda Items
- i. Roundtable

4. Adjourn



NECCOG

Northeastern Connecticut Council of Governments
Results through Regionalism

FY 24 Proposed Assessments

Town and 2021 Population (CT DPH Numbers)		Assessment @ \$1.10 per capita	Transit Services		Paramedic Services				Engineering @ \$2.45 per capita	GIS \$1,000 base and \$0.55 per capita	Grants Technical Assistance and Administration	Land Use Professional Planning and Enforcement	
			Basic @ \$1.75 per capita	Elderly Disabled \$1,500 plus \$0.35 Per capita or In-Kind	Estimated Transports Based on 2022	\$107 per transport without DKH Subsidy	\$___per transport with DKH Subsidy	NECCOG Admin. @ \$2.00 per transport					
Ashford	4,186	\$4,604.60	—	—	—	—	—	—	\$10,255.70	\$3,302.30	\$2,260.00	—	
Brooklyn	8,488	\$9,336.80	\$14,854.00	In-Kind	275	\$29,425		\$550	\$20,795.60	\$5,668.40	\$4,564.00	—	
Canterbury	5,060	\$5,566.00		—	—	—		—	—	—	\$2,722.00	—	
Chaplin	2,143	\$2,357.30		—					\$5,250.35	—	\$1,156.00	—	
Eastford	1,660	\$1,826.00		\$2,081.00	35	\$3,745		\$70	—	\$1,913.00	\$891.00	\$21,000	25 hours per month*/\$70 per hour
Hampton	1,728	\$1,900.80		\$2,104.80						\$1,950.40	\$934.00	—	
Killingly	17,742	\$19,516.20	\$31,048.50	In-Kind	850	\$90,950		\$1,700				—	
Plainfield	14,959	\$16,454.90	\$26,178.25	In-Kind	175	\$18,725		\$350	\$36,650			—	
Pomfret	4,271	\$4,698.10		\$2,994.85	75	\$8,025		\$150	\$10,464	\$3,349.05	\$2,306.00	—	
Putnam	9,227	\$10,149.70	\$16,147.25	\$4,729.45	395	\$42,265		\$790	\$22,606.15			—	
Scotland	1,568	\$1,724.80		—	—	—		—		\$1,948.20	\$851.00	—	
Sterling	3,577	\$3,934.70		\$2,751.95	60	\$6,420		\$120			\$1,934.00	—	
Thompson	9,226	\$10,148.60	\$16,145.50	\$4,729.10	230	\$24,610		\$460				—	
Union	781	\$859.10	—	Admin. Only	—	—		—		\$1,429.55	\$423.00	—	
Voluntown	2,554	\$2,809.40	—	—	—	—		—			\$1,385.00	—	
Woodstock	8,221	\$9,043.10	—	\$4,377.35	175	\$18,725		\$350				\$38,500	Over 50.5 hours - \$70 per hour
95,391		\$104,930.10	\$104,373.50	\$23,768.50	2,270	\$242,890		\$4,540	\$106,021.30	\$19,560.90	\$19,426.00	\$59,500	

Participating Town	2021 Est. Population	Current	Proposed Change	
		Per Capita Assessment @ \$3.30	Per Capita Assessment @ \$3.75/13.63% Increase	\$ Increase
Andover	3,133	\$10,339	\$11,749	\$1,410
Bozrah	2,417	\$7,976	\$9,064	\$1,088
Brooklyn	8,488	\$28,010	\$31,830	\$3,820
Canterbury	5,060	\$16,698	\$18,975	\$2,277
Chaplin	2,143	\$7,072	\$8,036	\$964
Colchester	15,501	\$51,153	\$58,129	\$6,976
Franklin	1,862	\$6,145	\$6,983	\$838
Griswold	11,407	\$37,643	\$42,776	\$5,133
Hampton	1,728	\$5,702	\$6,480	\$778
Killingly	17,742	\$58,549	\$66,533	\$7,984
Lebanon	7,108	\$23,456	\$26,655	\$3,199
Lisbon	4,198	\$13,853	\$15,743	\$1,890
Mashantucket Pequot Tribal Nation	238	\$785	\$893	\$108
Norwich	40,014	\$132,046	\$150,053	\$18,007
Pomfret	4,271	\$14,094	\$16,016	\$1,922
Putnam	9,227	\$30,449	\$34,601	\$4,152
Scotland	1,568	\$5,174	\$5,880	\$706
Sprague	2,950	\$9,735	\$11,063	\$1,328
Sterling	3,577	\$11,804	\$13,414	\$1,610
Union	781	\$2,577	\$2,929	\$352
Voluntown	2,554	\$8,428	\$9,578	\$1,150
Woodstock	8,221	\$27,129	\$30,829	\$3,700
Total	154,188	\$508,820	\$578,206	\$69,392

Thank You